

# **ORDINARY COUNCIL MEETING**

# **MINUTES**

Ordinary Meeting of Council was held in the Council Chambers, Welcome Road, Karratha, on Monday, 30 October 2023 at 6pm

VIRGINIA MILTRUP
CHIEF EXECUTIVE OFFICER



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The City of Karratha warns that anyone who has any application lodged with the City of Karratha must obtain and should only rely on

# WRITTEN CONFIRMATION

of the outcome of the application, and any conditions attaching to the decision made by the City of Karratha in respect of the application.

Signed: Virginia Miltrup - Chief Executive Officer

# DECLARATION OF INTERESTS (NOTES FOR YOUR GUIDANCE) (updated 13 March 2000)

A member who has a **Financial Interest** in any matter to be discussed at a Council or Committee Meeting, which will be attended by the member, must disclose the nature of the interest:

- (a) In a written notice given to the Chief Executive Officer before the Meeting or;
- (b) At the Meeting, immediately before the matter is discussed.

A member, who makes a disclosure in respect to an interest, must not:

- (c) Preside at the part of the Meeting, relating to the matter or:
- (d) Participate in, or be present during any discussion or decision-making procedure relative to the matter, unless to the extent that the disclosing member is allowed to do so under Section 5.68 or Section 5.69 of the *Local Government Act* 1995.

#### NOTES ON FINANCIAL INTEREST (FOR YOUR GUIDANCE)

The following notes are a basic guide for Councillors when they are considering whether they have a **Financial Interest** in a matter. I intend to include these notes in each agenda for the time being so that Councillors may refresh their memory.

- A Financial Interest requiring disclosure occurs when a Council decision might advantageously or detrimentally affect
  the Councillor or a person closely associated with the Councillor and is capable of being measure in money terms.
  There are exceptions in the Local Government Act 1995 but they should not be relied on without advice, unless the
  situation is very clear.
- 2. If a Councillor is a member of an Association (which is a Body Corporate) with not less than 10 members i.e. sporting, social, religious etc), and the Councillor is not a holder of office of profit or a guarantor, and has not leased land to or from the club, i.e., if the Councillor is an ordinary member of the Association, the Councillor has a common and not a financial interest in any matter to that Association.
- 3. If an interest is shared in common with a significant number of electors or ratepayers, then the obligation to disclose that interest does not arise. Each case needs to be considered.
- 4. If in doubt declare.
- 5. As stated in (b) above, if written notice disclosing the interest has not been given to the Chief Executive Officer before the meeting, then it <u>MUST</u> be given when the matter arises in the Minutes, and immediately before the matter is discussed.
- 6. Ordinarily the disclosing Councillor must leave the meeting room before discussion commences. The <u>only</u> exceptions are:
  - 6.1 Where the Councillor discloses the **extent** of the interest, and Council carries a motion under s.5.68(1)(b)(ii) or the *Local Government Act*; or
  - 6.2 Where the Minister allows the Councillor to participate under s5.69 (3) of the *Local Government Act*, with or without conditions.

#### INTERESTS AFFECTING IMPARTIALITY

**DEFINITION:** An interest that would give rise to a reasonable belief that the impartiality of the person having the interest would be adversely affected, but does not include an interest as referred to in Section 5.60 of the 'Act'.

A member who has an **Interest Affecting Impartiality** in any matter to be discussed at a Council or Committee Meeting, which will be attended by the member, must disclose the nature of the interest;

- (a) in a written notice given to the Chief Executive Officer before the Meeting; or
- (b) at the Meeting, immediately before the matter is discussed.

#### IMPACT OF AN IMPARTIALITY CLOSURE

There are very different outcomes resulting from disclosing an interest affecting impartiality compared to that of a financial interest. With the declaration of a financial interest, an elected member leaves the room and does not vote.

With the declaration of this new type of interest, the elected member stays in the room, participates in the debate and votes. In effect then, following disclosure of an interest affecting impartiality, the member's involvement in the Meeting continues as if no interest existed.

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# **MINUTES**

# 1 OFFICIAL OPENING

The Ordinary Meeting of Council held in the Council Chambers, Welcome Road, Karratha on Monday, 30 October 2023 was declared open at 6.00pm. Cr Scott acknowledged the traditions of the Ngarluma people, on whose land we are gathered here today.

Cr Scott acknowledged Cr Roots who was sworn into the position of Councillor for a term of four years by Anthony Anderson, JP prior to the commencement of the Ordinary Council Meeting.

# 2 PUBLIC QUESTION TIME

No public questions received.

# 3 RECORD OF ATTENDANCE / APOLOGIES / LEAVE OF ABSENCE PREVIOUSLY APPROVED

**Councillors:** Cr Daniel Scott [Mayor]

Cr Kelly Nunn Cr Gillian Furlong Cr Daiva Gillam

Cr Brenton Johannsen

Cr Pablo Miller Cr Travis McNaught Cr Sarah Roots Cr Tony Simpson

Cr Joanne Waterstrom Muller

Staff: Virginia Miltrup Chief Executive Officer

Emma Landers Director Community Experience
Alistair Pinto Director Corporate & Commercial

Simon Kot Director Strategic Projects & Infrastructure

Henry Eaton Manager Governance
Jodie Swaffer Minute Secretary

**Apologies:** Lee Reddell Director Development Services

Absent: Nil

Leave of Absence: Nil

Members of Public: There were approximately 6 members of the public in the

gallery.

Members of Media: Nil

# 4 REQUESTS FOR LEAVE OF ABSENCE

No request for leave of absence received.

# 5 DECLARATIONS OF INTEREST

Cr Gillam declared an interest in the following item:

• Impartiality interest in 12.1 Community Leasing of Land as Cr Gillam is a member of the Junior Falcons Football Club which is perceived to be related to Karratha Falcons Football, which has a community lease at the Frank Butler Centre.

Cr Furlong declared an interest in the following item:

 Impartiality interest in 12.1 Community Leasing of Land as Cr Furlong is the President of the Dampier Community Association which has a community lease with the City of Karratha.

Cr Roots declared an interest in the following item:

 Impartiality interest in 12.1 Community Leasing of Land as Cr Roots' husband is a committee member of the Karratha Kart Club which has a community lease with the City of Karratha.

Cr Simpson declared an interest in the following item:

 Impartiality interest in 12.1 Community Leasing of Land as Cr Simpson is the Chief Executive Officer of Regional Development Australia, which empower funds to non-forprofit organisations which may have a community lease with the City of Karratha.

Cr Waterstrom Muller declared an interest in the following item:

 Impartiality interest in 12.1 Community Leasing of Land as Cr Waterstrom Muller is a member of the Karratha SES which has a community lease with the City of Karratha.

# 6 PETITIONS/DEPUTATIONS/PRESENTATIONS

No Petitions/Deputations/Presentations.

# 7 CONFIRMATION OF MINUTES AND BUSINESS ARISING FROM MINUTES OF PREVIOUS MEETINGS

#### **COUNCIL RESOLUTION**

Res No : 155259

MOVED : Cr Waterstrom Muller

SECONDED: Cr Furlong

That the Minutes of the Ordinary Meeting of Council held on Monday, 18 September 2023, be confirmed as a true and correct record of proceedings.

CARRIED 7/0

FOR : Cr Scott, Cr Furlong, Cr Gillam, Cr Miller, Cr McNaught, Cr Nunn, Cr Waterstrom

Muller

AGAINST : Nil

Cr Johannsen, Cr Roots and Cr Simpson did not vote as they were not in attendance.

# 8 ELECTION OF DEPUTY MAYOR & DECLARATION OF OFFICE

The Chief Executive Officer advised two nominations were received in writing prior to the meeting from the following Councillors, in order of receipt:

- Councillor Daiva Gillam
- Councillor Gillian Furlong

The Chief Executive Officer called for any further nominations for the position of Deputy Mayor for the ensuing two-year term.

No further nominations were received.

The Chief Executive Officer advised a ballot would be held for the position of Deputy Mayor. In order of receipt, Position number 1 on the ballot paper was Councillor Daiva Gillam. Position number 2 on the ballot paper was Councillor Gillian Furlong.

A ballot paper was prepared listing the candidates in the order as above.

The Chief Executive Officer invited the candidates to speak. Councillor Furlong and Councillor Gillam each made a statement in support of their respective nominations.

The Elected Members completed their ballot paper in secret and lodged their ballot paper in the ballot box. Once all Elected Members had voted, the Chief Executive Officer counted the votes, overseen by Henry Eaton, Manager Governance. Virginia Miltrup, Chief Executive Officer, declared the result of the votes, being:

- Councillor Daiva Gillam 6 votes.
- Councillor Gillian Furlong 4 votes.

The Chief Executive Officer declared Councillor Daiva Gillam as Deputy Mayor for a twoyear term, expiring at the Local Government Elections in October 2025. Cr Gillam was sworn in by Anthony Anderson, JP to the position of Deputy Mayor.

# 9 ANNOUNCEMENTS BY PERSON PRESIDING WITHOUT DISCUSSION

| Date       | Previous Mayor Long Meetings   | Location  |
|------------|--|-----------|
| 03/09/2023 | Janmashtami celebrations and Krishna Doll Exhibition                   | Dampier   |
| 06/09/2023 | Meeting with Yara  | Karratha  |
| 06/09/2023 | Meeting with Fortescue Future Industries                               | Karratha  |
| 06/09/2023 | Meeting with Progression Green Solutions                               | Karratha  |
| 07/09/2023 | Ready Set Grow Final Judging   | Karratha  |
| 11/09/2023 | Audit and Organisational Risk Committee Meeting                        | Karratha  |
| 11/09/2023 | Ordinary Council Meeting   | Karratha  |
| 12/09/2023 | Meeting with John Corser - Pacesetter Homes                            | Karratha  |
| 13/09/2023 | KDCCI Business After Hours   | Karratha  |
| 17/09/2023 | WALGA Local Government Convention                                      | Perth     |
| 18/09/2023 | WALGA Local Government Convention                                      | Perth     |
| 19/09/2023 | WALGA Local Government Convention                                      | Perth     |
| 20/09/2023 | Regional Road Group Chairs Breakfast after Local Government Convention | Perth     |
| 20/09/2023 | WALGA People & Place Policy Team meeting                               | Online    |
| 23/09/2023 | Songs for Freedom  | Roebourne |
| 27/09/2023 | Meeting with Pilbara Development Commission                            | Karratha  |
| 28/09/2023 | Meeting with Neil Thomson MLC  | Karratha  |
| 29/09/2023 | Woodside Q3 Community Liaison Group Meeting                            | Karratha  |

# 10 CHIEF EXECUTIVE OFFICER

No reports.

# 11 CORPORATE & COMMERCIAL

#### 11.1 FINANCIAL STATEMENTS FOR PERIOD ENDED 31 AUGUST 2023

File No: FM.19

Responsible Executive Officer: Director Corporate & Commercial

Reporting Author: Corporate Accountant

**Date of Report:** 22 September 2023

Applicant/Proponent: Nil

Disclosure of Interest: Nil

Attachment(s): 1. Statement of Financial Activity

2. Variance Commentary – Statement of Financial

Activity by Nature and Type

3. Statement of Financial Position

4. Net Current Funding Position

#### **PURPOSE**

To provide a summary of Council's financial position for the period ending 31 August 2023.

#### OFFICER'S RECOMMENDATION / COUNCIL RESOLUTION

Res No : 155260
MOVED : Cr Simpson
SECONDED : Cr McNaught

That Council RECEIVE the Financial Statements for the financial period ending 31 August 2023 as shown in Attachments 1 to 4.

CARRIED 10/0

FOR : Cr Scott, Cr Furlong, Cr Gillam, Cr Johannsen, Cr Miller, Cr McNaught, Cr Nunn,

Cr Roots, Cr Simpson, Cr Waterstrom Muller

AGAINST: Nil

#### **BACKGROUND**

Regulation 34(1) of the *Local Government (Financial Management) Regulations 1996* requires the City to prepare a monthly statement of financial activity including the sources and application of funds, as compared to the budget.

#### **DISCUSSION**

The following table is a summary of the Financial Activity Statement by Nature and Type compared to the Budget as of 31 August 2023:

| 2023/24                                   | Original<br>Budget | Amended<br>Budget | Year to<br>Date<br>Budget | Year To Date<br>Actual | YTD<br>Variance | Variance<br>% | Impact<br>on<br>Surplus |
|---|--------------------|-------------------|---------------------------|------------------------|-----------------|---------------|-------------------------|
| Operating Revenue (incl. Rates)           | 131,228,517        | 131,228,521       | 67,166,857                | 69,340,384             | 2,173,527       | -0.4%         | <b>↑</b>                |
| Operating Expense                         | (114,792,455)      | (114,792,459)     | (22,478,412)              | (17,115,244)           | 5,359,735       | -23.9%        | <b>↑</b>                |
| Non Operating<br>Revenue                  | 14,973,905         | 14,973,905        | 1,132,657                 | 11,473,529             | 10,310,865      | 913.0%        | <b>^</b>                |
| Non Operating<br>Expense                  | (67,643,003)       | (67,643,003)      | (8,792,834)               | (12,786,136)           | (5,994,221)     | 45.4%         | <b>→</b>                |
| Non Cash Items<br>Included                | 31,470,521         | 31,470,521        | 5,273,276                 | 3,183,409              | (2,089,867)     | -254.7%       | <b>→</b>                |
| Restricted PUPP<br>Surplus BFWD 1<br>July | 62,129             | 62,129            | 62,129                    | 62,129                 | 0               | 0.00%         |                         |
| Unrestricted<br>Surplus BFWD 1<br>July    | 4,739,380          | 4,739,380         | 4,739,380                 | 4,739,380              | 0               | 0.00%         |                         |
| Restricted PUPP<br>Surplus CFWD           | 31,064             | 31,064            | 31,064                    | 31,064                 | 0               | 0.00%         |                         |
| Surplus/(Deficit)<br>23/24                | 7,929              | 7,929             | 47,071,989                | 58,866,386             | 11,794,397      |               |                         |

This table shows a surplus position of \$58.9m, a positive variance of \$11.8m compared to the budgeted surplus position of \$47.1m, which is subject to consideration of year-end accruals and accounting adjustments.

The restricted balance referred to in the preceding table and throughout this report comprises Pilbara Underground Power (PUPP) Service Charges levied in 2014/15, which are subject to the 10-year instalment option offered by Council. The brought forward unrestricted surplus position prior to finalisation of prior year transactions is \$4.7m.

In accordance with the materiality threshold adopted by Council for the reporting of variances in Operating Revenue and Expenses, the following comments provide an explanation of material variances which contribute significantly to the total YTD budget variance shown in the above table. Further details are provided later in this report in the Variance Commentary - Statement of Financial Activity by Nature & Type.

| Operating Revenue |          |  |  |  |
|-------------------|----------|--|--|--|
| 917,266           | <b>A</b> | Financial Services - Timing adjustment EOY Accrual journals  |  |  |
| 754,632           | •        | Karratha Airport - Rental revenue - Timing adjustment EOY Accrual journals                           |  |  |
| 356,848           | <b>A</b> | Waste Management - Increase in liquid & contaminated waste income                                    |  |  |
| 331,132           | <b>A</b> | Roebourne Aquatic Centre - Timing adjustment EOY Accrual journals                                    |  |  |
| 303,796           | <b>A</b> | Ovals & Hardcourts - Timing adjustment EOY Accrual journals  |  |  |
| 224,587           | •        | Wickham Recreation Facility - Nil budget. Water Softener and Waterline pipe replacement contribution |  |  |
| 152,320           | <b>A</b> | FeNaClIng - More sponsorship income received than projected  |  |  |
| 55,000            | •        | Waste Management - Awaiting replacement plant P8020 to realise asset                                 |  |  |
| 3,095,581         | <b>A</b> | Positive Variances   |  |  |
| (550,000)         | •        | Partnerships - Woodside contribution to Roebourne Streetscape not yet received                       |  |  |
| (235,600)         | •        | Rates - Rates levied pending adjustment for additional exemptions                                    |  |  |
| (116,522)         | •        | Rates - Interest on Rates arrears to be posted after 18/09/2023                                      |  |  |

| (74,500)    | •        | Cossack Art Awards - Awaiting Partnership income to be received               |
|-------------|----------|---|
| (65,542)    | •        | Reserve Interest - Reserve interest pending review following FY23 adjustments |
| (1,042,164) | •        | Negative Variances  |
| 2,053,418   | <b>A</b> | Net Positive Variance   |

| Operating Expens | es       |  |
|------------------|----------|--|
| 2,435,780        | <b>A</b> | Depreciation - Timing adjustment depreciation allocations  |
| 895,337          | <b>A</b> | Building Maintenance, Fleet & Plant, 7 Mile Waste and Parks & Gardens - Timing adjustment of ABC allocations   |
| 774,509          | <b>A</b> | KLP, WRP & REAP - Timing adjustment ABC allocations  |
| 750,000          | •        | Hillview/Balmoral Road Upgrade - Contract awarded and pending submission of the Contractors Management Plans, Contract, Aboriginal Heritage, Security etc                      |
| 549,896          | <b>A</b> | Sanitation, Works & Technical Services - Timing adjustment ABC allocations   |
| 488,926          | <b>A</b> | Information Technology Hardware Refresh - Procurement delays   |
| 401,467          | <b>A</b> | Employment Costs - Timing - Overheads allocation to be processed   |
| 370,590          | <b>A</b> | Footpaths - Carried forward works from 2022/23. Invoices yet to be received from contractors   |
| 340,357          | <b>A</b> | City Services - Delays in receipt of August invoices   |
| 326,388          | <b>A</b> | Waste Services - Delays in receipt of invoices for street sweeping, 7 Mile, and general waste. Wickham Transfer RFQ for tyre shredder delayed                                  |
| 311,532          | <b>A</b> | Health, Ranger & Town Planning - Timing adjustment ABC allocations   |
| 308,250          | •        | Parks & Gardens - Baynton West Oval delays due to ACH restrictions. Cemetery enhancement awaiting final design. Roundabout and Playground upgrades delayed due to award of RFT |
| 260,380          | •        | Information Services IT - Project delays, expected expenditure on ERP HR modules and network pen testing delayed. Data cabling at KLP delayed but underway                     |
| 250,000          | <b>A</b> | Footpath Dampier Road Stage 7 - Contract pending submission of the Contractors Management Plans, Contract, Aboriginal Heritage, Security etc                                   |
| 230,280          | <b>A</b> | KTA Airport - Security screening expenses incurred earlier than anticipated. Car Park Equipment installation carried forward from 2022/23                                      |
| 220,835          | <b>A</b> | Governance & HR - Timing adjustment ABC allocations  |
| 202,157          | <b>A</b> | Economic Development - NEDC Conference expenditure delayed. Delay in award of Dampier Tourist Park Feasibility study   |
| 174,192          | <b>^</b> | KLP Outdoor Court Shading - Project currently tendered pending evaluation to award   |
| 150,000          | <b>A</b> | 7 Mile Waste Shade Dome & Pad - Project to be re-tendered pending unsuccessful procurement process   |
| 134,968          | <b>A</b> | Jingarri Housing Construction - Construction ongoing with delays due to materials and labour   |
| 132,586          | <b>A</b> | The Quarter - Timing - Council Rates to be recognised as a Variable Outgoing in September 2023   |
| 101,327          | <b>A</b> | Insurance - Timing adjustment insurance allocations  |
| 74,700           | <b>A</b> | Murujuga Access Road - Project delayed due to site investigations and pending "remobilisation" of design team  |
| 60,709           | <b>A</b> | ESL - Emergency Services Levy on City properties to be allocated   |
| 58,755           | <b>A</b> | KTA Airport - Timing - Solar Power charges processed in September  |

| 3,319       | <b>A</b> | Indoor Play Centre Lease Interest - Timing - Allocation to be processed                  |
|-------------|----------|--|
| 10,007,241  | <b>A</b> | Positive Variances   |
| (4,106,142) | •        | Corporate Services Admin - Timing adjustment ABC allocations                             |
| (434,499)   | •        | Project Management - Timing adjustment ABC allocations                                   |
| (292,597)   | •        | KTA Airport - Watermain works pending due to ACH and Rio approvals                       |
| (94,849)    | •        | Parks & Gardens - Works completed earlier than expected for kerbing and shelters         |
| (83,674)    | •        | Kevin Richards Club Room - Project delayed due to Contractor delivery and defective work |
| (60,201)    | •        | KTA Airport - Additional reactive works required for Sewerage Pump Station               |
| (5,071,962) | •        | Negative Variances   |
| 4,935,280   | <b>A</b> | Net Positive Variance  |

| Non Operating Re | Non Operating Revenue |  |  |  |  |
|------------------|-----------------------|--|--|--|--|
| 11,257,620       | <b>A</b>              | Infrastructure Reserve - Timing adjustment journals and transfers                                  |  |  |  |
| 118,094          | <b>A</b>              | Medical Services Assistance Reserve - Timing adjustment journals and transfers                     |  |  |  |
| 11,375,714       | <b>A</b>              | Positive Variances   |  |  |  |
| (833,600)        | •                     | Hillview/Balmoral Rd Upgrade - Initial claim not yet submitted as works not yet commenced          |  |  |  |
| (150,000)        | •                     | Proceeds on Assets Disposal - Waste Management - Awaiting replacement plant P8020 to realise asset |  |  |  |
| (81,250)         | •                     | Liveability - Grant - Timing adjustment EOY Accrual journals                                       |  |  |  |
| (30,000)         | •                     | Loss on Asset Disposal - Waste Management - Awaiting replacement plant P8020 to realise asset      |  |  |  |
| (1,094,850)      | •                     | Negative Variances   |  |  |  |
| 10,280,864       | <b>A</b>              | Net Positive Variance  |  |  |  |

| Non Operating Exp | Non Operating Expenses |   |  |  |  |
|-------------------|------------------------|---|--|--|--|
| 750,000           | <b>A</b>               | Hillview/Balmoral Road Upgrade - Contract awarded and pending submission of the Contractors Management Plans, Contract, Aboriginal Heritage, Security etc |  |  |  |
| 584,926           | <b>^</b>               | Information Technology Hardware Refresh - Procurement delays for hardware and CCTV  |  |  |  |
| 389,332           | <b>^</b>               | KTA Airport - Car Park Equipment project installation schedule carried froward from 2022/23   |  |  |  |
| 300,000           |                        | KTA Airport - Watermain replacement carried forward from 2022/23  |  |  |  |
| 288,000           | <b>A</b>               | Landfill Operations - Delays to replacement of P1102 & P8824  |  |  |  |
| 250,000           | <b>A</b>               | Footpath Dampier Road Stage 7 - Contract pending submission of the Contractors Management Plans, Contract, Aboriginal Heritage, Security etc              |  |  |  |
| 249,832           | _                      | CBD Bus Shelters - Pending tender evaluation and award  |  |  |  |
| 221,914           | <b>A</b>               | Waste Management Reserve - Timing adjustment journals and transfers   |  |  |  |
| 212,409           | <b>A</b>               | Jingarri Sites Housing Construction - Construction ongoing with delays due to materials & labour  |  |  |  |
| 174,192           | <b>A</b>               | KLP Outdoor Court Shading - Project currently tendered pending evaluation to award  |  |  |  |
| 160,000           | <b>A</b>               | Tech Services - Delays in procurement of replacement plant. Carried forward amount from 2022/23 for P8822   |  |  |  |
| 157,590           | <b>A</b>               | Footpaths & Footpath Lighting - Awaiting invoices from contractor, 2022/23 works brought forward to 2023/24   |  |  |  |

| (6,873,660)  | •        | Net Negative Variance  |
|--------------|----------|--|
| (11,438,226) | •        | Negative Variances   |
| (102)        | •        | Mosquito Control Reserve - Timing adjustment journals and transfers  |
| (302)        | •        | Dampier Drainage Reserve - Timing adjustment journals and transfers  |
| (1,308)      | •        | Public Open Space Reserve - Timing adjustment journals and transfers   |
| (4,006)      | •        | Workers Compensation Reserve - Timing adjustment journals and transfers  |
| (4,304)      | •        | Community Development Reserve - Timing adjustment journals and transfers   |
| (13,502)     | •        | Economic Development Reserve - Timing adjustment journals and transfers  |
| (30,782)     | •        | Interest Free Lease Principle - Duplicate line item: amount included in depreciation.                            |
| (80,673)     | •        | Medical Services Assistance Reserve - Timing adjustment journals and transfers                                   |
| (94,819)     | •        | Parks & Gardens - Works of Kerbing and Shelter replacements completed ahead of schedule                          |
| (842,124)    | •        | Partnership Reserve - Timing adjustment journals and transfers   |
| (10,366,304) | <b>T</b> | Infrastructure Reserve - Timing adjustment journals and transfers  |
| 4,564,566    | <b>A</b> | Positive Variances   |
| 50,000       | _        | Roebourne Streetscape Masterplan - Payment pending completion of design documentation milestone                  |
| 58,000       | •        | Cemetery Enhancement - Delays to works commencing, awaiting final designs from consultant                        |
| 60,000       | _        | Liveability - Delays in purchase of additional vehicle for new manager, commencing September                     |
| 74,700       | <b>^</b> | Murujuga Access Road - Project delayed due to site investigations and pending<br>"remobilisation" of design team |
| 90,648       | <b>A</b> | Employee Entitlements Reserve - Pending interest allocation by Finance team                                      |
| 100,000      | <b>A</b> | Roundabout Upgrades - RFT works to start September and invoices to follow  |
| 100,000      | <b>A</b> | Playground Replacements - Delays in starting RFT works, RFT awarded and due to start November                    |
| 143,022      | <b>A</b> | Aerodrome Reserve - Timing adjustment journals and transfers   |
| 150,000      | <b>A</b> | 7 Mile Waste Shade Dome & Pad - Project to be re-tendered pending unsuccessful procurement process               |

#### FINANCIAL MANAGEMENT UPDATE

#### **Local Government Financial Ratios**

| Period End 31 August 2023  | Target Ratio     | Original<br>Annual<br>Budget Ratio | YTD Actual<br>Ratio |
|--|------------------|------------------------------------|---------------------|
| Current Ratio Current Assets less Restricted Assets ÷ Current Liabilities less liabilities associated with Restricted assets | <u>&gt;</u> 1    | N/A                                | 4.12                |
| Asset Sustainability Ratio Capital Renewal and Replacement Expenditure ÷ Depreciation  | <u>&gt;</u> 0.90 | 0.80                               | 0.27                |
| Operating Surplus Ratio Operating Surplus (excl. capital grants & contributions) ÷ Own Source Revenue                        | <u>&gt;</u> 15%  | 15.1%                              | 80.0%               |
| Own Source Revenue Ratio Own Source Operating Revenue ÷ Operating Expenses   | <u>≥</u> 0.90    | 0.97                               | 3.82                |
| Debt Service Cover Ratio Operating surplus before interest expense and depreciation ÷ Principal and interest Expense         | <u>&gt;</u> 10   | 39.9                               | 37.8                |

#### Statement of Financial Position

|               | Aug-23      | Jul-23      | % Change |
|---------------|-------------|-------------|----------|
|               | Current     |             |          |
| Assets        | 151,630,967 | 144,935,695 | 4.62%    |
| Liabilities   | 27,805,246  | 19,690,600  | 41.21%   |
|               | Non Current |             |          |
| Assets        | 757,506,958 | 761,381,614 | -0.51%   |
| Liabilities _ | 4,241,948   | 4,216,484   | 0.60%    |
| Net Assets    | 877,090,732 | 882,410,224 |          |

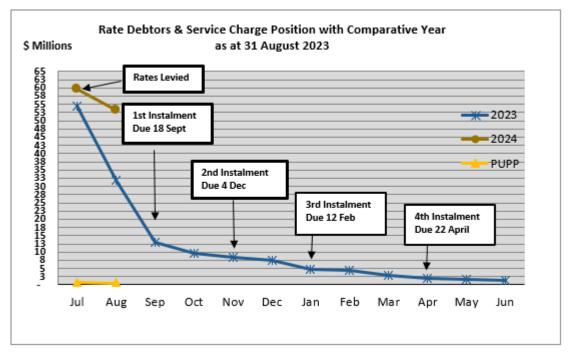
Current Assets increased by 4.62% from July to August, which was attributable to the increase in Unrestricted Cash and Cash Equivalents reflecting the receipt of rates in August offset by the decrease of Trade and Other Receivables. Current Liabilities increased by 41.21% due to increase in Trade and Other Payables and a slight increase in Long Term Borrowings. Non-Current Assets decreased by 0.51% which was attributable to the depreciation of Property, Plant and Equipment and Infrastructure assets. Non-current liabilities increased by 0.60% due to increase in Long Term Borrowings.

#### **Debtors Schedule**

The following table shows Trade Debtors that have been outstanding over 40, 60 and 90 days as at the end of August. The table also includes total Rates and PUPP Service Charges outstanding.

|           | U          | eptors Schedule |        |              |
|-----------|------------|-----------------|--------|--------------|
|           |            |                 | Change | % of Current |
|           | August     | July            | %      | Total        |
|           |            | Sundry Deb      | tors   |              |
| Current   | 7,842,574  | 5,888,899       | 33%    | 85.6%        |
| > 40 Days | 1,458,023  | 207,733         | 602%   | 15.9%        |
| > 60 Days | 7,029      | 111,091         | -94%   | 0.1%         |
| > 90 Days | - 146,485  | - 559,820       | -74%   | -1.6%        |
| Total     | 9,161,140  | 6,430,540       | 42%    | 100%         |
|           |            | Rates Debt      | ors    |              |
| Total     | 53,270,254 | 59,648,095      | -11%   | 100%         |
|           |            | PUPP Debt       | ors    |              |
| Total     | 659,573    | 629,754         | 4.7%   | 100%         |

A total of \$389k of Rates (including ESL and waste charges) have been paid to end of August, representing a collection rate of 0.6% to date.



There was no material change in August in the PUPP Debtors balance, with the increase in balance reflecting interest charges. PUPP payments have now been received on 99.68% of properties and of those paid, 98.75% have paid in full, with 1.25% paying by instalments.

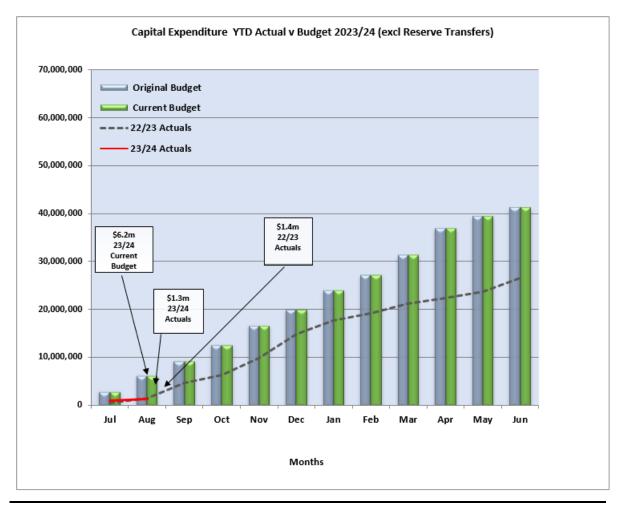
Collection of outstanding debts greater than 40 days is continuing in line with Council policy. The following table highlights outstanding balances for each ageing period for Trade Debtor balances in excess of \$5,000.

| Debtor<br>Code | Name   | 40 Days   | 60 Days  | Over 90 Days | Commentary  |
|----------------|--|-----------|----------|--------------|---|
| K092           | Karratha &<br>Districts Junior<br>Soccer Assn. | 5,937.90  | 77.50    | 94.50        | Oval Hire Fees. Reminder email sent 08/09/23  |
| K010           | Karratha<br>Falcons Football<br>Club           | 4,710.07  | 1,377.21 | 3.72         | Electricity charges, oval<br>hire, and light usage.<br>Reminder email sent<br>08/09/23.                               |
| N186           | North West<br>Alliance Pty Ltd                 | 85,634.03 | 0.05     | 0.61         | Waste charges July 2023. Liaising with client as they have implemented new payment system causing delays in payments. |
| N256           | William John<br>Newcombe                       | -         | 25.60    | 5,353.50     | Clean up work undertaken at property due to non-compliance of direction notices in 2020 & 2023.                       |

# **Capital Expenditure**

Council's current 2023/24 Capital Expenditure budget is \$41.2m which includes significant projects such as: Hillview/Balmoral Upgrade, Hancock Way – Six House Construction, KRMO Oval Lighting and Pole Upgrade, and the KLP Oval Lighting Replacement. The following table shows capital expenditure is 78.2% below budget for the year to date.

| CAPITAL EXPENDITURE |               |            |               |                              |                           |                |  |
|---------------------|---------------|------------|---------------|------------------------------|---------------------------|----------------|--|
|                     | YTD           |            |               |                              | ANNUAL                    |                |  |
| Asset Class         | YTD<br>Budget | YTD Actual | Variance<br>% | Annual<br>Original<br>Budget | Annual<br>Amend<br>Budget | % of<br>Annual |  |
|                     |               | 31-Aug-23  |               | 30-Jun-24                    |                           | Budget         |  |
| Land                | 0             | 0          | 0.0%          | 20,000                       | 20,000                    | -100.0%        |  |
| Artwork             | 0             | 0          | 0.0%          | 0                            | 0                         | 0.0%           |  |
| Buildings           | 1,488,208     | 622,343    | -58.2%        | 8,499,135                    | 8,499,135                 | 5.3%           |  |
| Equipment           | 201,000       | (214,332)  | -206.6%       | 942,500                      | 942,500                   | 0.0%           |  |
| Furn & Equip        | 718,000       | 98,074     | -100.0%       | 1,292,000                    | 1,292,000                 | 5.1%           |  |
| Plant               | 867,000       | 324,241    | -62.6%        | 1,964,000                    | 1,964,000                 | 14.2%          |  |
| Infrastructure      | 2,933,789     | 519,974    | -82.3%        | 28,515,947                   | 28,515,947                | 1.6%           |  |
| Totals              | 6,207,997     | 1,350,300  | -78.2%        | 41,233,582                   | 41,233,582                | 3.0%           |  |



#### **Financial Statements**

The financial statements for the reporting period are provided as an attachment in the form of:

- Statement of Financial Activity by Nature and Type.
- Variance Commentary Statement of Financial Activity by Nature and Type.
- Net Current Funding Position.
- Statement of Financial Position.

#### LEVEL OF SIGNIFICANCE

In accordance with Council policy CG-8 Significant Decision Making, this matter is considered to be of high significance in terms of Council's ability to perform its role.

Financial integrity is essential to the operational viability of the City but also as the custodian of community assets and service provision. An ability to monitor and report on financial operations, activities and capital projects is imperative to ensure that financial risk is managed at acceptable levels of comfort.

The ability for the City to remain financially sustainable is a significant strategy for a region that is continually under pressure from the resources industry, private enterprise and State Government obligations for the ongoing development of infrastructure and services.

#### STATUTORY IMPLICATIONS

In accordance with the *Local Government Act 1995* and *Local Government (Financial Management) Regulations 1996*, a Statement of Financial Activity is required to be presented to Council as a minimum requirement.

Section 6.4 of the *Local Government Act 1995* provides for the preparation of financial reports.

In accordance with Regulation 34(5) of the *Local Government (Financial Management)* Regulations 1996, a report must be compiled on variances greater than the materiality threshold adopted by Council of \$50,000 or 10% whichever is the greater. As this report is composed at a nature and type level, variance commentary considers the most significant items that comprise the variance.

# COUNCILLOR/OFFICER CONSULTATION

Executives and Management have been involved in monthly reviews of their operational and departmental budgets and notifying the Financial Services team of trends and variances arising from their operational areas.

#### COMMUNITY CONSULTATION

No community consultation is required.

#### **POLICY IMPLICATIONS**

The Council's financial reporting is prepared in accordance with Accounting Policy CF12. This is reviewed periodically to ensure compliance with legislative and statutory obligations.

#### FINANCIAL IMPLICATIONS

The report represents the financial position of the Council at the end of August 2023 with a year-to-date budget surplus position of \$47,071,989 (comprising \$47,009,860 of unrestricted surplus and \$62,129 restricted surplus) and a current surplus position \$58,866,386 (comprising \$58,804,257 unrestricted surplus and \$62,129 restricted surplus) subject to consideration of year-end adjustments, and the annual financial audit. The restricted balance comprises PUPP service charges levied in 2014/15.

#### STRATEGIC IMPLICATIONS

This item is relevant to the Council's approved Strategic Community Plan 2020-2030 and the Corporate Business Plan 2020-2025. In particular, the Operational Plan 2023-2024 provided for this activity:

Our Programs/Services: 4. c.1.1 Management Accounting Services

Our Projects/Actions: 4. c.1.1.19.1 Conduct monthly and annual financial reviews

and reporting

# **RISK MANAGEMENT CONSIDERATIONS**

The level of risk to the city is considered to be as follows:

| Category     | Risk<br>level | Comments   |
|--------------|---------------|--|
| Health       | N/A           | Nil  |
| Financial    | Low           | Completion of the Monthly Financial Activity Statement report is a control that monitors this risk. Strong internal controls, policies and monitoring ensure risks are assessed regularly and managed appropriately. Expenditure and revenue streams are monitored against approved budgets by management and the financial team with material variances being reported. |
| Service      | N/A           | Nil  |
| Interruption |               |  |
| Environment  | N/A           | Nil  |
| Reputation   | N/A           | Nil  |
| Compliance   | Low           | Financial reports are prepared in accordance with the Local Government Act, Regulations and Accounting Standards.  |

#### **IMPACT ON CAPACITY**

There is no impact on capacity or resourcing to carry out the Officer's recommendation.

# **RELEVANT PRECEDENTS**

This is a monthly process advising Council of the current financial position of the City.

#### **VOTING REQUIREMENTS**

Simple Majority.

#### **OPTIONS:**

#### Option 1

As per Officer's recommendation.

# Option 2

That Council to:

- 1. RECEIVE the Financial Reports for the financial period ending 31 August 2023; and
- 2. APPROVE the following actions:

| a) | <br> | <br> |  |
|----|------|------|--|
| b) |      |      |  |

# Option 3

That Council NOT RECEIVE the Financial Report for the financial period ending 31 August 2023.

#### CONCLUSION

Council is obliged to receive the monthly financial reports as per statutory requirements. Details in regard to the variances and the commentary provided are to be noted as part of the report.

#### 11.2 LIST OF ACCOUNTS – 24 AUGUST 2023 TO 26 SEPTEMBER 2023

File No: FM.19

Responsible Executive Officer: Director Corporate & Commercial

**Reporting Author:** Creditors Officer

Date of Report: 17 November 2023

Applicant/Proponent: Nil

Disclosure of Interest: Nil

Attachment(s): 1. List of Payments September 2023

2. List of Credit Card Payments (August 2023)

#### **PURPOSE**

To advise Council of payments made for the period from 24 August 2023 to 26 September 2023.

#### OFFICER'S RECOMMENDATION / COUNCIL RESOLUTION

Res No : 155261 MOVED : Cr Simpson

SECONDED: Cr Waterstrom Muller

That Council ACCEPT payments totalling \$7,925,350.03 submitted and checked with vouchers, detailed in Attachments 1 and 2 being made up of:

1. Trust Vouchers: nil;

- 2. EFT 327 to 356 and 6755 to 7403 (Inclusive): \$5,286,820.81;
- 3. Cheque Voucher: nil;
- 4. Cancelled Payments: nil;
- 5. Direct Debits: nil;
- 6. Credit Card Payments (August 2023): \$18,443.16;
- 7. Payroll Cheques: \$2,620,086.06.

CARRIED 10/0

FOR : Cr Scott, Cr Furlong, Cr Gillam, Cr Johannsen, Cr Miller, Cr McNaught, Cr Nunn,

Cr Roots, Cr Simpson, Cr Waterstrom Muller

AGAINST : Nil

#### **BACKGROUND**

Council has delegated authority to the Chief Executive Officer (Delegation 1.6) the power to make payments from the City's Municipal and Trust funds.

In accordance with Regulations 12 and 13 of the Local Government (Financial Management) Regulations 1996 a list of accounts paid by the Chief Executive Officer is to be provided to Council, where such delegation is made.

The list of accounts paid must be recorded in the minutes of the Council Meeting.

#### **LEVEL OF SIGNIFICANCE**

In accordance with Council Policy CG-8 Significant Decision-Making Policy, this matter is of high significance in terms of Council's ability to perform its role.

# **COUNCILLOR/OFFICER CONSULTATION**

Officers have been involved in the approvals of any requisitions, purchase orders, invoicing and reconciliation matters.

#### **COMMUNITY CONSULTATION**

No community consultation is required.

#### STATUTORY IMPLICATIONS

Payments are to be made in accordance with Part 6, Division 4 of the *Local Government Act* 1995 and as per the *Local Government (Financial Management) Regulations* 1996. Payments are to be made through the municipal fund, trust fund or reserve funds. Payments are to be in accordance with approved systems as authorised by the CEO.

#### **POLICY IMPLICATIONS**

Staff are required to ensure that they comply under Council Policy CG12 – Purchasing Policy and CG11 - Regional Price Preference Policy (where applicable) and that budget provision is available for any expenditure commitments.

#### FINANCIAL IMPLICATIONS

Payments are made under delegated authority and are within defined and approved budgets. Payment is made within agreed trade terms and in a timely manner.

Payments for the period 24 August 2023 to 26 September 2023 (including credit card transactions - August 2023) totalled \$7,925,350.03, which included the following payments:

- DFES ESL Q1 Contribution \$614.869
- Thomas Building KRMO Progress Claim #6 \$311,212
- ATO August BAS \$241,167

Consistent with CG-11 Regional Price Preference Policy, 59% of the value of external payments reported for the period were made locally.

#### STRATEGIC IMPLICATIONS

This item is relevant to the Council's approved Strategic Community Plan 2020-2030 and the Corporate Business Plan 2020-2025. In particular, the Operational Plan 2023-2024 provided for this activity:

Our Program: 4.c.1.4 Accounts Receivable and Accounts Payable

#### **RISK MANAGEMENT CONSIDERATIONS**

The level of risk to the City is considered to be as follows:

| Category             | Risk level | Comments   |
|----------------------|------------|--|
| Health               | N/A        | Nil  |
| Financial            | Low        | Failure to make payments within terms may render Council liable to interest and penalties                      |
| Service Interruption | Moderate   | Failure to pay suppliers may lead to delays in the future provision of goods and services from those suppliers |
| Environment          | N/A        | Nil  |

| Reputation | Moderate | Failure to pay for goods and services in a prompt and professional manner, in particular to local suppliers, may cause dissatisfaction amongst the community |
|------------|----------|--|
| Compliance | N/A      | Nil  |

#### **IMPACT ON CAPACITY**

There is no impact on capacity or resourcing to carry out the Officer's recommendation.

#### **RELEVANT PRECEDENTS**

There are no relevant precedents related to this matter.

# **VOTING REQUIREMENTS**

Simple Majority

# **OPTIONS:**

#### Option 1

As per Officer's recommendation.

#### Option 2

That Council ACCEPT payments totalling \$7,925,350.03 submitted and checked with vouchers, being made up of:

- 1. Trust Vouchers: nil;
- 2. EFT 327 to 356 and 6755 to 7403 (Inclusive): \$5,286,820.81;
- 3. Cheque Voucher: nil;
- 4. Cancelled Payments: nil;
- 5. Direct Debits: nil;
- 6. Credit Card Payments (August 2023): \$18,443.16;
- 7. Payroll Cheques: \$2,620,086.06;

with the EXCEPTION OF (as listed).

# CONCLUSION

Payments for the period 24 August 2023 to 26 September 2023 and credit card payments for the period 1 August 2023 to 31 August 2023 totalled \$7,925,350.03. Payments have been approved by authorised officers in accordance with agreed delegations, policies and budget.

#### 11.3 INVESTMENTS FOR PERIOD ENDED 31 AUGUST 2023

File No: FM.19

Responsible Executive Officer: Director Corporate & Commercial

Reporting Author: Financial Analyst

Date of Report: 12 September 2023

Applicant/Proponent: Nil

Disclosure of Interest: Nil

Attachment(s): Nil

#### **PURPOSE**

To provide a summary of Council's investment position for the period ending 31 August 2023.

#### OFFICER'S RECOMMENDATION / COUNCIL RESOLUTION

Res No : 155262 MOVED : Cr Miller SECONDED : Cr Johannsen

That Council RECEIVE the Investment Report for the financial period ending 31 August 2023.

CARRIED 10/0

FOR : Cr Scott, Cr Furlong, Cr Gillam, Cr Johannsen, Cr Miller, Cr McNaught, Cr Nunn,

Cr Roots, Cr Simpson, Cr Waterstrom Muller

AGAINST : Nil

#### **BACKGROUND**

In accordance with section 6.14 of the *Local Government Act 1995* and Regulation 19C of the *Local Government (Financial Management) Regulations 1996*, the City will invest excess funds not required for any specific purpose in authorised deposit taking institutions as defined in *the Banking Act 1959* (Cth) Section 5 and/or the Western Australian Treasury Corporation established by the *Western Australian Treasury Corporation Act 1986*, for a term not exceeding 3 years.

The City's surplus funds are invested in bank term deposits for various terms and Property related investments to facilitate maximum investment returns in accordance with the City's Investment Policy (CF03).

The City also seeks to support Council's strategic goals through investment in property in accordance with the City's Investment Policy – Property (CF04).

#### **DETAILS**

Details of the investments are included in the report

- Schedule of Cash and Financial Investments
- Allocation of Cash and Financial Investments
- Schedule of Maturity of Cash and Financial Investments
- Schedule of Liquidity
- Schedule of Other Investments

- Aging of Outstanding Lessees Balances
- Schedule of Loan Agreement

#### Schedule of Cash and Financial Investments

The following table indicates the financial institutions where the City has investments as of August 2023

| Institution  | Accounts                      | Principal<br>Investment<br>\$ | Balance<br>31 August 2023<br>\$ | Interest<br>% | Investment Term | Maturity | Source          |
|--|-------------------------------|-------------------------------|---------------------------------|---------------|-----------------|----------|-----------------|
| RESERVE FUN  | DS                            |                               |                                 |               |                 |          |                 |
| WBC  | Business Premium Cash Reserve |                               | 2,517,923                       | 2.35          | At Call         |          | Reserve at Call |
| WBC  | Reserve Term Deposit          | 5,000,000                     | 5,189,287.65                    | 4.70          | 12 months       | Nov-23   | Reserve TD      |
| BOQ  | Reserve Term Deposit          | 4,000,000                     | 4,126,290.42                    | 4.30          | 12 months       | Dec-23   | Reserve TD      |
| CBA  | Reserve Term Deposit          | 6,000,000                     | 6,172,504.12                    | 4.95          | 12 months       | Feb-24   | Reserve TD      |
| CBA  | Reserve Term Deposit          | 20,000,000                    | 20,288,334.25                   | 5.21          | 12 months       | May-24   | Reserve TD      |
| BOQ  | Reserve Term Deposit          | 10,000,000                    | 10,121,342.47                   | 5.15          | 12 months       | Jun-24   | Reserve TD      |
| CBA  | Reserve Term Deposit          | 10,000,000                    | 10,021,287.67                   | 5.55          | 12 months       | Aug-24   | Reserve TD      |
| MUNICIPAL FU   | JNDS                          |                               |                                 |               |                 |          |                 |
| WBC  | Municipal Term Deposit        | 5,000,000                     | 5,027,567.12                    | 5.59          | 12months        | Jul-24   | Muni TD         |
| WBC  | Municipal Term Deposit        | 2,500,000                     | 2,563,297.93                    | 5.05          | 12months        | Mar-24   | Muni TD         |
| CBA  | Municipal (Transactional)     |                               | 19,562,049.75                   | 3.95          | At Call         |          | Muni at Call    |
|  | TOTAL                         | 62,500,000                    | 85,589,884                      |               |                 |          |                 |
| The balance of all Term Deposits includes interest accrued to 31 August 2023 |                               |                               |                                 |               |                 |          |                 |

Table 10.1a. Schedule of Cash and Financial Investments

On average, the City is earning 4.86% across Municipal Term Deposits and 4.98% across Reserve Term Deposits.

The RBA official cash rate (overnight money market interest rate) remained unchanged at 410 basis points during the month of August. As a result, the Municipal Funds held in the Westpac transaction account are earning 3.95% interest. Reserve funds held in the Westpac Business Premium Cash Reserve account are earning 2.35% in interest on balances over \$1m.

#### Allocations of Cash and Financial Investments

Council's Municipal and Reserve Bank Accounts are to be maintained so that a maximum return can be achieved from funds required in the short term.

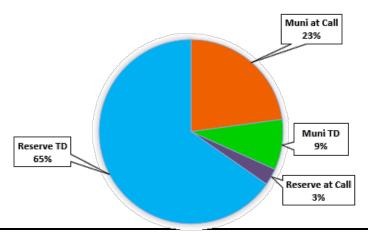
The following graph depicts the allocation of our Cash and Financial Investments to maximise return on investment which shows that over 74% of our Cash and Financial Investments are invested in Term Deposits.

Graph 10.1a. Percentage of Cash Allocations

# **Schedule of Maturity of Cash and Financial Investments**

In accordance with the City's Investment Policy (CF3), in respect to liquidity of funds, the following schedule shows the maturity of our various investments. 8% of Cash and Financial Investments will mature in the next 3 months, 16% maturing in the next 4-6 months and 76% maturing in the next 7-12 months.

Cash Allocations



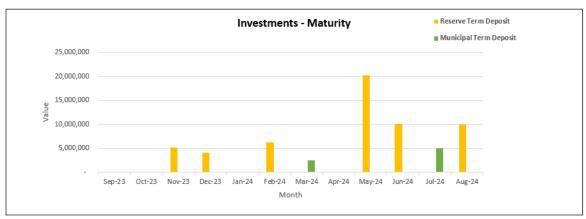


Table 10.1b. Schedule of Maturity of Cash and Financial Investments

# **Schedule of Liquidity**

Administration reviews funds to ensure there is sufficient liquidity to meet the operational cash flow requirements.

The liquidity graph for 2023/24 demonstrates a slight increase compared to August forecasts.

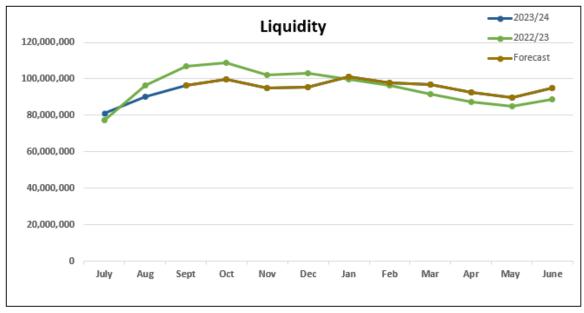


Table 10.1c. Schedule of Liquidity

#### Schedule of Other Investments

# Hangar Lease – Aspen Medical

On 1 November 2018, a Lease agreement was entered into with <u>Aspen Medical</u> for the use of a newly built Hangar in relation to their provision of emergency medical services. The lease agreement was for an initial term of seven (7) years with two extensions of two (2) years each. Rent increases every two years, as per the schedule set out in the lease agreement. The performance of the hangar lease is shown in the table below.

|                        | Month          | Year to Date   | Life to Date   |
|------------------------|----------------|----------------|----------------|
|                        | 31 August 2023 | 31 August 2023 | 31 August 2023 |
|                        | \$             | \$             | \$             |
| Total Income Received  | 32,667         | 65,333         | 1,933,387      |
| Total Expenditure Paid | -              | (15,180)       | (116,162)      |
| Net Income             | 32,667         | 50,153         | 1,817,225      |
| Annualised ROI         | 13.0%          | 10.0%          | 36.3%          |

Table 10.1d. Aspen Medical - Hangar Lease Performance

#### Ground and Hangar Lease - Babcock Offshore

In March 2019, an agreement was entered into with <u>Babcock Offshore</u> in relation to the construction, purchase, lease and buy-back of a Hangar. The initial lease agreement, including the ground and hangar, covered a term of nine (9) years and no further terms, with rent increases annually at 4.5%. The option is available to repurchase the Hangar for a fixed price, plus a new Ground Lease for a five (5) year term at a pre-determined rate, increasing annually by 4%. The performance of the hangar and ground lease is shown in the table below.

|                        | Month          | Year to Date | Life to Date |
|------------------------|----------------|--------------|--------------|
|                        | 31 August 2023 |              |              |
|                        | \$             | \$           | \$           |
| Total Income Received  | 45,647         | 91,293       | 2,128,372    |
| Total Expenditure Paid | -              | -            | (17,611)     |
| Net Income             | 45,647         | 91,293       | 2,145,983    |
| Annualised ROI         | 12.9%          | 12.9%        | 30.9%        |

Table 10.1e. Babcock Offshore – Ground & Hangar Lease Performance

#### The Quarter HQ

As part of Council's investment strategy, reserve funds were used to purchase a commercial property 'The Quarter HQ' in June 2017. The following table provides a summary of all income and expenditure for The Quarter for the current financial year:

|                        | Month          | Year to Date   | Life to Date   |
|------------------------|----------------|----------------|----------------|
|                        | 31 August 2023 | 31 August 2023 | 31 August 2023 |
|                        | \$             | \$             | \$             |
| Total Income Received  | 229,158        | 641,286        | 19,853,893     |
| Total Expenditure Paid | (129,418)      | (329,839)      | (9,692,497)    |
| Net Income             | 99,739         | 311,446        | 10,161,396     |
| Annualised ROI         | 6.0%           | 9.3%           | 8.2%           |

Table 10.1f. The Quarter HQ Performance

#### **Aging of Outstanding Lessees Balances**

The following table highlights The Quarter lessees with aged balances in excess of \$5,000 as of 31 August 2023 by month.

| Suite<br>ID | Lessee  | Current | July<br>2023 | June<br>2023 | May 2023<br>and Prior | Total      | Commentary                             |
|-------------|---|---------|--------------|--------------|-----------------------|------------|--|
| 0005        | Maria Cecelia Walker Trading as Cecil Filipino & Asian Food Pty Ltd | 192.53  | 93.42        | 79.06        | 460,669.65            | 461,034.66 | Discussions with Lessee are occurring. |

Table 10.1g. Aged Debtors of The Quarter

#### Schedule of Loan Agreement

As part of Council's investment strategy, Council resolved at its May 2020 meeting to execute a loan agreement with Scope Property Group Pty Ltd for the acquisition and redevelopment of the Dampier Shopping Centre. This loan is to be funded utilising Reserve funds and borrowings from WATC (if required) and is to be for a maximum initial term of ten years. To date, no borrowings from WATC have been required.

|                       | Month<br>31 August 2023<br>\$ |           |           |
|-----------------------|-------------------------------|-----------|-----------|
| Funded Amount         | -                             | -         | 3,800,000 |
| Interest Charges*     | 12,667                        | 12,667    | 211,752   |
| Remaining Loan Amount | (300,000)                     | (300,000) | (300,000) |

<sup>\*</sup>Interest Charges of \$12,666.67 for July are included here, August Interest of \$12,666.67 was received on 1st September Total loan approved of \$4.1M, with a 10-year repayment period, to be repaid by 2030

Table 10.1h. Scope Property Group Loan Agreement Schedule

The Scope Property Loan earns the City interest at 4% per annum which may incur an opportunity cost, being the value of alternative investment options foregone. At the average rate indicated in Table 10.1a, there is an opportunity cost for the year to date of \$4,260 and a life to date benefit of \$73,589. For the current month of August 2023, the opportunity cost is \$2,130. This is reflective of current market rates and represents the community benefit to Dampier and the broader community.

#### LEVEL OF SIGNIFICANCE

In accordance with Council policy CG-8 Significant Decision Making policy, this matter is considered to be of high significance in terms of Council's ability to perform its role.

#### STATUTORY IMPLICATIONS

In accordance with section 6.14 of the Local Government Act and Regulation 19C of the Financial Management Regulations, the City will invest excess funds not required for any specific purpose in authorised deposit taking institutions as defined in the Banking Act 1959 (Cth) Section 5 and/or the Western Australian Treasury Corporation established by the Western Australian Treasury Corporation Act 1986, for a term not exceeding 3 years.

#### **COUNCILLOR/OFFICER CONSULTATION**

Executives and Management have been involved in monthly reviews of their operational and departmental budgets and notifying the Financial Services team of trends and variances arising from their operational areas.

#### **COMMUNITY CONSULTATION**

No community consultation is required.

#### **POLICY IMPLICATIONS**

The Council's financial reporting is prepared in accordance with Accounting Policy CF03, CF04, & CF12. This is reviewed periodically to ensure compliance with legislative and statutory obligations.

#### FINANCIAL IMPLICATIONS

The financial implications of this report are noted in the detail sections of the report. The Administration is satisfied that appropriate and responsible measures are in place to protect the City's financial assets.

#### STRATEGIC IMPLICATIONS

This item is relevant to Council's approved Strategic Community Plan 2020-2030 and the Corporate Business Plan 2020-2025. In particular, the Operational Plan 2023-2024 provided for this activity:

Our Programs/Services: 4. c.1.1 Management Accounting Services

Our Projects/Actions: 4. c.1.1.19.1 Conduct monthly and annual financial reviews

and reporting

#### **RISK MANAGEMENT CONSIDERATIONS**

The level of risk to the City is considered to be as follows:

| Category             | Risk level | Comments   |  |  |
|----------------------|------------|--|--|--|
| Health               | N/A        | Nil  |  |  |
| Financial            | Low        | Administration has developed effective controls to ensure funds are invested in accordance with City's Investment Policy. This report enhances transparency and accountability for the City's Investments. |  |  |
| Service Interruption | N/A        | Nil  |  |  |
| Environment          | N/A        | Nil  |  |  |
| Reputation           | N/A        | Nil  |  |  |
| Compliance           | Low        | Financial reports are prepared in accordance with the Local Government Act, Regulations and Accounting Standards.  |  |  |

#### **IMPACT ON CAPACITY**

There is no impact on capacity or resourcing to carry out the Officer's recommendation.

#### **RELEVANT PRECEDENTS**

This is a monthly process advising Council of the current investment position of the City.

# **VOTING REQUIREMENTS**

Simple Majority.

#### **OPTIONS:**

# Option 1

As per Officer's recommendation.

# Option 2

That Council:

- 3. RECEIVE the Investment Report for the financial period ending 31 August 2023; and
- 4. APPROVE the following actions:

| a) |  |  |  |
|----|--|--|--|
| b) |  |  |  |

# Option 3

That Council NOT RECEIVE the Investment Report for the financial period ending 31 August 2023.

#### CONCLUSION

Council is obliged to receive the monthly investment report (report previously formed part of the monthly financial reports) as per statutory requirements. Details in regard to the variances and the commentary provided are to be noted as part of the report.

#### 11.4 AUDIT AND ORGANISATIONAL RISK COMMITTEE - 11 SEPTEMBER 2023

File No: FM.1

Responsible Executive Officer: Director Corporate & Commercial

**Reporting Author:** Manager Governance and Organisational Strategy

Date of Report: 5 October 2023

Applicant/Proponent: Nil

Disclosure of Interest: Nil

Attachment(s): 1. Minutes Audit and Organisational Risk Committee

11 September 2023

2. Confidential Financial Management Services

Review Report

3. Confidential Internal Audit – Corporate Credit

Cards

#### **PURPOSE**

To receive the minutes of the Audit and Organisational Risk Committee (AORC) meeting held on 11 September 2023.

#### OFFICER'S RECOMMENDATION / COUNCIL RESOLUTION

Res No : 155263

MOVED : Cr Waterstrom Muller

SECONDED: Cr Simpson

That Council:

- 1. RECEIVE the Minutes of the Audit and Organisational Risk Committee meeting held on 11 September 2023;
- 2. RECEIVE the recommendations outlined in the Financial Management Review carried out by Australian Audit in 2023; and
- 3. RECEIVE the recommendations from the Internal Audit on Credit Cards.

CARRIED 10/0

FOR : Cr Scott, Cr Furlong, Cr Gillam, Cr Johannsen, Cr Miller, Cr McNaught, Cr Nunn,

Cr Roots, Cr Simpson, Cr Waterstrom Muller

AGAINST : Nil

# **BACKGROUND**

The following matters were discussed at the meeting:

# a) Financial Management Review 2023

A financial management systems review (FMSR) is required under r.5(2)(c) of the *Local Government (Financial Management) Regulations 1996* every three years to ensure that the CEO has considered the appropriateness and effectiveness of financial management systems and procedures of the local government.

The Committee considered the recommendations outlined in the confidential report produced by Australian Audit. There were no high risk management control matters identified by the consultants and they further conclude that existing systems within the City are satisfactory. They did indicate that there is always opportunities for improvement. Two medium risks and two low risk items were identified to improve the City's current systems.

# b) Internal audit on Corporate Credit Cards

An internal audit was undertaken on the management of corporate credit cards over a six month period to ensure compliance to the Council's *Corporate Credit Card Policy CF-07* and reporting protocols. The audit was undertaken during a period where corporate systems were transitioning so the audit noted a number of matters regarding implementation that impacted upon delays in recording and reporting over a short window of time. The confidential internal audit identified no high risks were noted during the review with credit card custodians maintaining a high degree of rigour. Further improvement opportunities to be implemented over the next 12 months to the Council policy, acquittal/reconciliation periods and greater staff awareness.

# c) Local Government Professionals (WA) - Audit Survey analysis

Survey analysis was undertaken by LG Professionals WA with their members to get an awareness of the effectiveness of audits transitioning across to the Office of Auditor General and opportunities for further consultation with stakeholders to improve existing arrangements. Areas noted were:

- Timeframe and delays in concluding audits
- Additional workload on local government staff
- Costs generally reasonable although they lacked transparency
- Inconsistent advice between contract auditors and OAG
- Asset revaluation requirements to be simplified

# d) Office of Auditor General - Audit Fees 2023

Providing notice of their indicative audit fee for 2022/23 under a full cost recovery basis.

# **LEVEL OF SIGNIFICANCE**

In accordance with Council policy CG-8 Significant Decision Making policy, this matter is considered to be of moderate significance in terms of Council's ability to perform its role.

#### STATUTORY IMPLICATIONS

Part 7 of the *Local Government Act 1995* makes provision for the Audit Committee and the conduct of audits.

Regulations 10, 14, 16 and 17 of the *Local Government (Audit) Regulations 1996* refers to the reporting by auditors, compliance audits, function of the audit committee and internal audits on risk management, internal controls and legislative compliance.

# **COUNCILLOR/OFFICER CONSULTATION**

The Audit and Organisational Risk Committee, Chief Executive Officer, A/Director Corporate and Commercial Services, Finance staff and Governance staff have been consulted.

#### **COMMUNITY CONSULTATION**

No community consultation is required.

#### **POLICY IMPLICATIONS**

Item related credit cards is influenced by the Corporate Credit Card Policy CF-07

#### FINANCIAL IMPLICATIONS

The Council budget for 2023/24 caters for audits undertaken. The FMSR Review was \$9,845 and the OAG audit is proposed to be \$82,150 +GST.

#### STRATEGIC IMPLICATIONS

This item is relevant to the Council's approved Strategic Community Plan 2020-2030 and the Corporate Business Plan 2020-2025. In particular, the Operational Plan 2023-2024 provided for this activity:

Programs/Services: 4.c.1.1 Management Accounting Services

Projects/Actions: 4.c.1.1.19.1 Conduct monthly and annual financial reviews and

reporting

Programs/Services: 4.e.1.2 Organisational Risk Management Projects/Actions: 4.e.1.2.19.1 Implement Internal Audit Program

4.e.1.2.21.1 Assist the Office of Auditor General with financial

and performance audits

#### **RISK MANAGEMENT CONSIDERATIONS**

The level of risk to the City is considered to be as follows:

| Category                | Risk level | Comments   |
|-------------------------|------------|--|
| Health                  | Nil        | Nil  |
| Financial               | Moderate   | The FMSR Review ensures that there are sound systems and practices in place throughout the year to monitor financial performance. Audits assist in minimising risks. |
| Service<br>Interruption | Nil        | Nil  |
|                         |            |  |
| Environment             | Nil        | Nil  |
| Reputation              | Nil        | Nil  |
| Compliance              | Nil        | Nil  |

#### **IMPACT ON CAPACITY**

There is no impact on capacity or resourcing to carry out the Officer's recommendation.

#### **RELEVANT PRECEDENTS**

The FMSR Review is completed every three years to provide surety to the CEO, elected members and community that the City has sound financial management systems and procedures. The undertaking of internal audits and management system reviews ensures risks are proactively monitored and action taken to prevent any material departure from expected norms.

#### **VOTING REQUIREMENTS**

Simple Majority.

#### **OPTIONS:**

#### Option 1

As per Officer's recommendation.

# Option 2

That Council DEFER consideration of this matter pending further information.

#### **CONCLUSION**

The primary focus of the 11 September 2023 AORC meeting was to receive the Financial Management Systems Review as required by statute with the pleasing outcome of no high risks, two moderate risks and two low risks noted with opportunities to improve current standards.

Additionally the internal audit of corporate credit cards was also submitted indicating mostly compliance to council policy and approved procedures with an opportunity to reassess practices once system issues are fully implemented.

#### 11.5 APPOINTMENTS TO COMMITTEES AND ADVISORY GROUPS

File No: CM.63

Responsible Executive Officer: Director Corporate & Commercial

**Reporting Author:** Manager Governance and Organisational Strategy

Date of Report: 3 October 2023

Applicant/Proponent: Nil

Disclosure of Interest: Nil

Attachment(s): Terms of Reference

#### **PURPOSE**

For Council to consider appointments to the Audit and Organisational Risk Committee, Council advisory groups and external organisations that have Council representatives.

#### **COUNCIL RESOLUTION**

Res No : 153264

MOVED : Cr Nunn
SECONDED : Cr Miller

That Council suspend Standing Orders at 6.25pm to allow for open discussion of Item 11.5 APPOINTMENTS TO COMMITTEES AND ADVISORY GROUPS.

CARRIED 10/0

FOR : Cr Scott, Cr Furlong, Cr Gillam, Cr Johannsen, Cr Miller, Cr McNaught, Cr Nunn,

Cr Roots, Cr Simpson, Cr Waterstrom Muller

AGAINST : Nil

#### **COUNCIL RESOLUTION**

Res No : 155265 MOVED : Cr Nunn SECONDED : Cr Simpson

That Council resume Standing Orders at 6.43pm.

CARRIED 10/0

FOR : Cr Scott, Cr Furlong, Cr Gillam, Cr Johannsen, Cr Miller, Cr McNaught, Cr Nunn,

Cr Roots, Cr Simpson, Cr Waterstrom Muller

AGAINST : Nil

#### OFFICER'S RECOMMENDATION / COUNCIL RESOLUTION

Res No : 155266 MOVED : Cr Nunn SECONDED : Cr Gillam

#### **That Council:**

1. DISBAND the Airport Advisory Group and the Waste Advisory Group;

2. APPOINT Council representation as follows:

| APPOINT Council representation as follows: |                              |
|--|------------------------------|
| Audit and Organisational Risk              | Cr Gillam                    |
| Committee                                  | Cr Scott                     |
| Two-year term                              | Cr Simpson                   |
| Four (4) Councillors                       | Cr McNaught                  |
| Arts Development and Events                | Cr Furlong                   |
| Advisory Group                             | Cr Waterstrom Muller         |
| Two-year term                              | Cr Miller                    |
| Four (4) Councillors                       | Cr Roots                     |
| Environment and Sustainability             | Cr Furlong                   |
| Advisory Group                             | Cr Roots                     |
| Two-year term                              |                              |
| Three (3) Councillors                      |                              |
| Youth Advisory Group                       | Cr Nunn                      |
| Two-year term                              | Cr Furlong                   |
| Up to three (3) Councillors                | Cr Waterstrom Muller         |
| Murujuga Rock Art Stakeholder              | Cr Roots                     |
| Reference Group                            |                              |
| Two-year term                              |                              |
| Pilbara Joint Development                  |                              |
| Assessment Panel                           | Cr McNaught                  |
| Term expiring 26 January 2024              |                              |
| Two (2) Councillors                        | Cr Scott (proxy)             |
| Two (2) proxies (if required)              | Cr Simpson (proxy)           |
| Pilbara Ports Community                    | Cr Johannsen                 |
| Consultation Group                         |                              |
| Two-year term                              |                              |
| Pilbara Regional Road Group                | Cr Waterstrom Muller         |
| Two-year term                              |                              |
| Rio Tinto Coastal Communities              | Cr Furlong                   |
| Environment Forum                          |                              |
| Two-year term                              |                              |
| Council representatives to the             | Cr Scott                     |
| Western Australia Local Government         | Cr Johannsen                 |
| Association (WALGA) Pilbara Zone           |                              |
| Two-year term                              | Cr Waterstrom Muller (proxy) |
| Council representative to the Western      | Cr Scott                     |
| Australia Local Government                 |                              |
| Association (WALGA) State Council          |                              |
| Two-year term                              |                              |
| Wickham Key Stakeholders Meeting           | Cr Johannsen                 |
| Two-year term                              |                              |
| Woodside Community Liaison Group           | Cr Gillam                    |
| Two-year term                              |                              |

3. REVIEW Terms of References of all Advisory Groups to ensure that their aims, objectives and key deliverables are clear and up to-date, with the revised/updated Terms of References to be presented to Council for consideration.

CARRIED 10/0

FOR : Cr Scott, Cr Furlong, Cr Gillam, Cr Johannsen, Cr Miller, Cr McNaught, Cr Nunn,

Cr Roots, Cr Simpson, Cr Waterstrom Muller

AGAINST: Nil

#### **BACKGROUND**

The three types of groups that have Council representatives are as follows:

| Туре            | Number currently | Proposed | Function  |
|-----------------|------------------|----------|---|
| Committees of   | 1                | 1        | Statutory requirement established under s5.8 of the |
| Council         |                  |          | Local Government Act.                               |
|                 |                  |          | May have delegated authority.                       |
| Advisory        | 6                | 3        | Run by the City                                     |
| Groups          |                  |          | Provide advice to Council on Strategy / Direction.  |
|                 |                  |          | Often involve the public.                           |
|                 |                  |          | No delegated authority.                             |
| External Bodies | 8                | 8        | Not coordinated by the City.                        |
|                 |                  |          | Representative requested by the group.              |

The following is summary of existing groups for consideration to appoint Council representatives:

| Туре   | Function  | Comments   |
|--|---|--|
| Committee of Council  Audit and Organisational Risk Committee (AORC) provides oversight of the Council's responsibilities for audit related matters, compliance with legislation and policy, accounting policy, review of the annual accounts and internal controls, and risk management processes and procedures. |   | Minimum of three     Councillors     Meets at least three times     pa (currently meeting 5 - 6     times per annum)     Statutory requirement |
| Arts Development & Events Advisory Group (ADEAG) provides input and feedback to Council in relation to the nature and range of programs, events, activities and infrastructure to optimise community capacity, exposure to and participate in all forms of arts and culture in the City.                           |   | <ul><li>Up to Four Councillors.</li><li>Meets four times pa.</li><li>Includes Community reps.</li></ul>  |
| Advisory<br>Groups of<br>Council   | Environmental & Sustainability Advisory Group (ESAG) provides advice to Council on environment and sustainability matters.  | <ul><li>Up to 4 Councillors</li><li>Meets bi-annually</li><li>Includes Community reps.</li></ul>   |
|  | Youth Advisory Group creates a mutually respectful partnership with young people in the City and provides a mechanism whereby young people's ideas, skills, perspectives and contributions are received by Council. | <ul> <li>Up to 3 Councillors.</li> <li>Meets monthly.</li> <li>Includes Community reps<br/>(young people).</li> </ul>                          |

| Туре               | Function   | Comments  |
|--------------------|--|---|
|                    | <ul> <li>Murujuga Rock Art Stakeholder Reference         Group (MRASRG)         The MRASRG contributes constructively to the monitoring and protection of rock art, being considerate of the views of all stakeholders including:         <ul> <li>provision of advice to DWER and the Minister for Environment on the design, implementation and analysis of the scientific monitoring and analysis program;</li> <li>consult, inform and educate other stakeholders on other matters referred by DWER for input or comment, including further development of the Strategy, implementation of the Strategy and 5 yearly review; and</li> <li>inform the Government's broader consideration of other strategic issues relating to the protection of the rock art on Murujuga.</li> </ul> </li> </ul> | One Council representative plus one City Officer     Meets quarterly  |
| External<br>Bodies | Pilbara Joint Development Assessment Panel (JDAP) The key function of the JDAP is to determine significant applications for development approval. It services local governments in the Pilbara and reports to the Minister.  | <ul> <li>2 Council representatives and 2 proxies.</li> <li>Maximum 10 days notice to attend meetings.</li> <li>Meets as required. In 2023, met twice.</li> <li>All members are appointed by the Minister for Planning and members must be trained prior to sitting on the JDAP.</li> <li>Consider Conflict of Interest in relation to large industry partners.</li> </ul> |
|                    | Pilbara Ports Community Consultation Group (PPCCG) The PPCCG facilitates information sharing and consultation between the Port Authority and the local community.  Pilbara Regional Road Group (PRRG) Through RRGs the State Government provides Local Government with a voice in how the State's contribution to local roads is spent.  | One Council representative plus one City Officer     Meets quarterly      One Council representative.     Meets as required.  |
|                    | Rio Tinto Coastal Communities Environment Forum The Forum is to liaise with the local community and stakeholders with members represented from the Dampier, Point Samson, Wickham and Roebourne communities, Department of Environment and Conservation, Dampier Port Authority, Water Corporation, Department of Water, Pilbara Development Commission and Rio Tinto.   | <ul> <li>One Council representative plus one City Officer</li> <li>Meets as required (Minimum two meetings pa)</li> </ul>   |
|                    | Western Australia Local Government Association (WALGA) Pilbara Zone provides services to and on behalf of the participants (City of Karratha, Shire of Ashburton, Shire of East Pilbara and the Town of Port Hedland).   | <ul><li> 2 Council representatives.</li><li> Meets as required.</li></ul>   |

| Туре  | Function  | Comments   |
|---|---|--|
| Wickham Key Stakeholders Meeting (WKSM) The WKSM provides a regular forum for government and non-government agencies that have an interest in the Wickham community to network and exchange reciprocal information that informs their planning and decision-making processes. The WKSM is not a forum to resolve issues or orchestrate a desired outcome. |   | One Council representative plus one City Officer     Meets quarterly |
|   | Woodside Community Liaison Group (CLG) The Karratha CLG disseminates information and seeks community knowledge and input on issues of relevance and concern relating to Woodside's operational, development and planning activities within the Pilbara region. The group provides a vehicle for community engagement with Woodside in Karratha; and assists Woodside to identify local issues and discuss appropriate future management strategies. | One Council representative plus one City Officer     Meets quarterly |

In determining appointments to each of the groups listed, consideration should be given as to:

- (a) whether the body is still relevant; and
- (b) the number of elected representatives and proxies (as required if a member is unable to attend).

Other matters such as terms of reference (attached), including frequency of meetings, should be discussed at the next meeting of each of these groups.

It is proposed that the following Advisory Groups be discontinued:

| Туре                 | Function  | Comments   |
|----------------------|---|--|
| Advisory             | <b>Airport Advisory Group (AAG)</b> provides advice to Council on the strategic directions of operations at the Karratha Airport. | <ul><li>Five Two Councillors.</li><li>Meets four times pa.</li></ul> |
| Groups of<br>Council | <b>Waste Advisory Group</b> provides advice to Council on the strategic directions of operations for Waste Services.              | <ul><li>Five Councillors.</li><li>Meets four times pa.</li></ul>     |

Both the Airport Advisory Group and the Waste Advisory Group have met very infrequently over recent years and the matters before these two groups have invariably been project progress updates or commercial activity updates. Instead of a continuation of the Airport and Waste advisory groups in their current form, it is proposed that they be disbanded and all Councillors will now be informed quarterly through Councillor Briefing Sessions or as an Information Item on the Council Minutes on any significant developments and progress on major projects affecting these two business units. Should the need arise in the future for either of these groups to be reformed, this can be considered at a later date.

The Safety Communities Partnership (SCP) Advisory Group was disbanded 31 January 2022 as per Res No 154943:

| Туре                             | Function   | Comments   |
|----------------------------------|--|--|
| Advisory<br>Groups of<br>Council | Safer Communities Partnership (SCP) provides advice to Council on the development and implementation of a range of preventative and responsive actions to create safe, healthy and liveable communities within the City. | <ul> <li>Up to five Councillors<br/>including the Mayor as<br/>Chair.</li> <li>Meets bi-monthly.<br/>Includes Community reps.</li> </ul> |

#### LEVEL OF SIGNIFICANCE

In accordance with Council Policy CG-8 Significant Decision Making Policy, this matter is considered to be of moderate significance in terms of parties affected issues and Council's ability to perform its role.

#### STATUTORY IMPLICATIONS

Section 5.8 and 7.1A of the *Local Government Act 1995* provides that a local government may establish committees of 3 or more persons to assist the Council and to exercise the powers and discharge the duties of the local government that can be delegated to committees.

#### COUNCILLOR/OFFICER CONSULTATION

Councillors were consulted at the Briefing session held on 23 October 2023.

#### **COMMUNITY CONSULTATION**

No community consultation is required.

#### **POLICY IMPLICATIONS**

There are no policy implications.

#### FINANCIAL IMPLICATIONS

There are no financial implications. Membership of Council committees, advisory groups and external organisations does not affect the fees paid by the City to elected members.

#### STRATEGIC IMPLICATIONS

This item is relevant to the Council's approved Strategic Community Plan 2020-2030 and the Corporate Business Plan 2020-2025. In particular, the Operational Plan 2023-2024 provided for this activity:

Programs/Services: 4.a.2.7 Government Relations

#### **RISK MANAGEMENT CONSIDERATIONS**

The level of risk to the City is considered to be as follows:

| Category             | Risk level | Comments  |
|----------------------|------------|---|
| Health               | N/A        | Nil   |
| Financial            | N/A        | Nil   |
| Service Interruption | N/A        | Nil   |
| Environment          | N/A        | Nil   |
| Reputation           | N/A        | Nil   |
| Compliance           | High       | Failure to have an Audit Committee and appoint three or more Elected Members to the committee |
|                      |            | is a breach the <i>Local Government Act 1995</i>  |

#### IMPACT ON CAPACITY

There is no additional impact on capacity or resourcing to carry out the Officer's recommendation.

#### **RELEVANT PRECEDENTS**

Appointments to the internal and external bodies have previously been considered by the new Council following each local government election.

#### **VOTING REQUIREMENTS**

Absolute Majority.

| PTIONS:   |
|---|
| O <u>ption 1</u><br>s per Officer's recommendation. |
| Option 2<br>hat Council AMEND:                      |
| ·   |
| ·   |

### Option 3

That Council DEFER the appointments until the November 2023 Council meeting pending further consideration of these groups.

#### CONCLUSION

Following the recent local government elections, it is necessary for Council to determine appointments to the Audit and Organisational Risk Committee, Council advisory groups and external organisations that have Council representatives.

#### 12 COMMUNITY EXPERIENCE

## 12.1 ADVERTISING OF AMENDED POLICY - COMMUNITY LEASING OF LAND POLICY

File No: CS.22

Responsible Executive Officer: Director Community Experience

**Reporting Author:** Acting Community Infrastructure Coordinator

**Date of Report**: 25 September 2023

Applicant/Proponent: Nil

Disclosure of Interest: Nil

Attachment(s): 1. DRAFT Community Leasing of Land Policy (CS-25)

2. Operational Guidelines – Leasing of Land

3. Community Discount Matrix

#### **PURPOSE**

For Council to approve, for the purpose of community consultation, the proposed amendments to the Community Leasing of Land Policy (CS-25), and associated Leasing of Land operational guidelines.

#### OFFICER'S RECOMMENDATION / COUNCIL RESOLUTION

Res No : 155267 MOVED : Cr Gillam SECONDED : Cr Simpson

That Council APPROVE for the purpose of community consultation, the proposed amendments to the Community Leasing of Land Policy (CS-25), the Leasing of Land Operational Guidelines (including the Community Discount Matrix), detailed at Attachments 1, 2 and 3.

CARRIED 10/0

FOR : Cr Scott, Cr Furlong, Cr Gillam, Cr Johannsen, Cr Miller, Cr McNaught, Cr Nunn,

Cr Roots, Cr Simpson, Cr Waterstrom Muller

AGAINST: Nil

#### **BACKGROUND**

The intent of the Community Leasing of land policy is to provide a framework to establish a standard, transparent and equitable approach to the Community leasing of real property owned and managed through the City.

Council first considered this issue in August 2022 (Resolution Number 155063) when it resolved to adopt the policy subject to two amendments, which were:

- 1. That all appeals be submitted to Council for consideration, and
- 2. For the Policy to be reviewed in 12 months' time.

In January 2023, the City conducted a review and discovered that several Community groups who had existing \$10 per year peppercorn lease had income over the proposed threshold of \$250,000. For some organisations this triggered a lease in the range of \$50,000 per annum.

On 30 January 2023 Council then resolved (Resolution 155132) to:

REQUEST Administration to review Policy CS-25 Community Leasing of Land Policy and REPORT to Council on industry models of applying a discount method to Community Leases that considers:

- a) The Broader range of Community Benefits provided by an organisation.
- b) Its alignment to the City's strategic priorities.
- c) Allow for the normalised comparison of financials, considering abnormal one-off items such as grant funding or any pass-through income.
- d) Pros and Cons of a sliding scale or matrix that applies criteria to calculate a discount method.

#### DISCUSSION

#### **Local Government Industry Models**

To understand industry trends Officers have reviewed leasing policies implemented by several local governments. The review focused on a mix of regional and metro councils.

The below table is a summary of findings:

| LG                              | FINDINGS   |
|---------------------------------|--|
| City of<br>Busselton            | <ul> <li>Refers to a Council Policy <u>plus</u> Operational Guidelines</li> <li>No matrix used to determine discounts, instead negotiated operationally</li> <li>Outlines NFP lessees will generally be charged nominal rent as a contribution to admin costs</li> </ul>   |
| City of<br>Vincent              | <ul> <li>Refers to a Council Policy <u>plus</u> Property Management Framework</li> <li>Policy is brief, outlines intention for fairness, equality, and transparency etc</li> <li>Policy is not operational in nature, outlines property management objectives and scope</li> <li>Property Management Framework is significant</li> <li>Fee is determined by Gross Rental Value (GRV), then discounted based on a Community Benefit Matrix</li> <li>Matrix scores against number of factors including but not limited to - organisation structure, personnel resourcing, ability to generate income, link to strategic plan, breadth of benefit to community</li> <li>Matrix is subjective in measurement approach</li> </ul> |
| City of<br>Greater<br>Geraldton | <ul> <li>Refers to a Council Policy only</li> <li>Leases negotiated in line with identified principles, no mention of guidelines to apply discounts</li> </ul>   |
| City of<br>Mandurah             | <ul> <li>Refers to a Council Policy only, sits within a general 'Community and Recreation Facilities Policy', mostly covers facility planning and briefly refers to the opportunity for lease and licensing</li> <li>No reference made to how fees are determined for community groups</li> </ul>  |
| City of<br>Bayswater            | <ul> <li>Refers to a Council Policy with operational aspects</li> <li>\$1 fee set for smaller volunteer community groups &amp; sporting clubs/Rec Groups</li> <li>\$1,390 for NFPs, \$1,360 for Community Child Care Centres</li> <li>Larger NFPs, State &amp; National Associations, Places of worship start at 40% of market valuation or as determined by Council</li> </ul>  |

|   | No rationale to explain how the Policy distinguishes between classifications  |  |  |
|---|---|--|--|
| City of • Refers to a Council Policy only |   |  |  |
| Albany                                    | Peppercorn (\$10) available to community groups leasing for community purposes  |  |  |
|   | No explanation of criteria to determine eligibility for 'Community' classification  |  |  |
|   | No reference made to fees outside of a peppercorn rate  |  |  |
| Town of                                   | Refers to a Council Policy only   |  |  |
| Port                                      | <ul> <li>A Standard Community Lease Fee is set in the annual Fees &amp; Charges (\$200)</li> </ul>  |  |  |
| Hedland                                   | <ul> <li>Reference is made to measuring the net community benefit of an organisation to<br/>consider financial subsidy, grant or discount, however no method is given for how<br/>this is done</li> </ul> |  |  |

#### **Industry Themes**

The policies reviewed shared common themes in shaping their approach to leasing and fee structures. These shared themes include:

- using Gross Rental Value as a basis for determining lease fees.
- the categorisation of tenants based on the nature of their operations, and
- · references to discounts based on community benefits.

#### Gross Rental Value vs Gross Income

While a Gross Rental Value method is commonly used elsewhere to first determine a lease fee, Officers do not recommend this approach for the City of Karratha due to local property market fluctuation.

Instead, Officers recommend capacity to pay, by using the Gross Income threshold for the organisation. This has been included in the draft policy.

#### **Tenant Categorisation**

Many of the reviewed Councils categorised Tenants based on the nature of their operations, ranging from small community groups and volunteer organisations to Not-for-Profits, sporting associations, clubs, and larger commercial businesses.

This form of categorisation has been included in the draft policy.

#### Community Benefit & Community Discount Matrix

When discounting lease fees based on community benefit, only one of the reviewed councils, City of Vincent, provided evidence of a matrix to guide this discount. This is considered best practice in guiding a Community discount matrix.

#### Policy Framework

For the policy framework, Council use either Council Policy alone or Council Policy with supporting Operational Guidelines. Officers will recommend the use of a Council Policy with supporting Operational Guidelines.

The Council Policy will outline the objectives, scope, and principles of the Policy. The Operational Guidelines are used by City Officers for their day-to-day operations to ensure a consistent approach to the Policy. The guidelines also allow Officers flexibility in refining their internal operational leasing processes.

#### PROS AND CONS OF A SLIDING SCALE OR COMMUNITY BENEFIT MATRIX

Council requested advice on the pros and cons of a sliding scale or matrix, to apply criteria to the calculation of a discount method, which is as follows:

| PC | SITIVES   | NE | GATIVES   |
|----|---|----|---|
| •  | Incentivise Community Contributions – Encourages Community Groups / Organisations to actively contribute to betterment of community                           | •  | Complexity – Designing and implementing a matrix is complex, requires defining and measuring various benefits which can be challenging  |
| •  | Accountability - Community Groups / Organisations may be more accountable for delivering on promised community benefits due to lease fees tied to performance | •  | Subjectivity in Measurement – measuring the value of community benefits can be subjective and open to interpretation, leading to disputes   |
| •  | <b>Direct link to benefits –</b> directly ties lease fee to benefits the Community Group / Organisation offers the community                                  | •  | Data & Reporting Burden – Community groups and Organisations may face additional administrative burden in collecting & reporting data to demonstrate their contributions to community |
| •  | Provides operational framework – will guide City staff in ensuring equity, transparency, and consistency in approach.   | •  | Risk of inaccurate reporting – risk of manipulation of reported benefits to pay lower lease fees, potential to undermine the purpose  |
|    |   | •  | Inflexibility – Matrix may not adapt well to changing circumstances or needs, less flexibility  |
|    |   | •  | Potential for conflicts – Disagreements can arise over how to measure and value different types of community benefits   |

#### PROPOSED APPROACH

Recognising the potential for community groups who offer significant benefits to the community, to be classified with an unfavourable rental fee which may negatively impact their service to the community, it is important Council consider a balanced approach. This approach should recognise the benefit to the community while also encouraging sustainable operational governance.

Officers recommend an initial classification of tenants based on their gross annual income, followed by accompanying considerations that allow for potential additional lease fee discounts, subject to evaluation against a Community Benefit Matrix.

The Community benefit matrix can be used to prioritise benefits to the community. It focuses largely on the City's strategic priorities and may reward those organisations that are closely aligned to these priorities.

Market Valuation for Lease or License (Commercial Basis)

'Value for money' benchmark

The below flow chart demonstrates the process in determining leasing fees:

Identify preferred tenant Via Disposal of Property process

Review of Financials
Remove grant funding and 'pass through' fees

Determine Tenant Classification
See Guidelines

Consider discount
Via Community Discount Matrix

Lease Offered See terms per classification

#### **LEVEL OF SIGNIFICANCE**

In accordance with Council Policy CG-08 Significant Decision-Making Policy, this matter is considered to be of minor significance in terms of Council's future revenue streams and optimising use of City owned or managed assets.

#### STATUTORY IMPLICATIONS

The Local Government Act 1995 refers to a property lease or licence as an 'asset disposal'.

Sections 3.58 and 3.59 of the *Local Government Act 1995* are applicable to property disposal by way of lease or licence.

This policy complies with the provisions in the Act.

#### COUNCILLOR/OFFICER CONSULTATION

Council has previously considered the Community Leasing of Land Policy (CS-25) in August 2022, January 2023 and recently via an individual appeal against this Policy for Karratha Community House in August 2023.

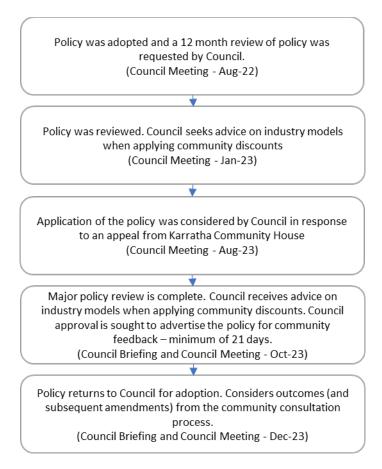
In preparation for community advertising the amended Community Leasing of Land Policy (CS-25) and the Leasing of Land Operational Guidelines (including the Community Discount Matrix), as attached to this agenda paper, have been reviewed by Councillors at a Council Briefing on Monday 23 October 2023.

Following community advertising, officers will consider community feedback and may recommend further amendments to the policy and guidelines prior to presenting it to Council for adoption.

When presenting the policy and guidelines to Council for adoption, the officer's report will include:

- a) The Community Leasing of Land Policy (CS-25) and the Leasing of Land Operational Guidelines (including the Community Discount Matrix), as advertised;
- b) A marked-up copy of any changes to the Community Leasing of Land Policy (CS-25) and the Leasing of Land Operational Guidelines (including the Community Discount Matrix), made subsequent to community advertising; and
- c) Detail of community feedback received.

In summary, the following flow chart shows the current and future councillor consultation process:



#### **COMMUNITY CONSULTATION**

As this is a significantly amended policy it will be advertised for a period exceeding 21 days in the following ways:

- notice published on the City's website;
- notice posted to the City's social media;
- notice published in the Pilbara News;
- notice exhibited on the notice board at the City's Administration and Library; and
- letters distributed to existing and prospective tenants and relevant community groups

#### **POLICY IMPLICATIONS**

The existing Policy (CS-25) remains in place until Council approves amendments. As indicated above, this is planned to occur in the December 2023 Council meeting.

#### FINANCIAL IMPLICATIONS

There are no significant financial implications arising from the review of this policy.

#### STRATEGIC IMPLICATIONS

This item is relevant to Council's approved Strategic Community Plan 2020-2030 and the Corporate Business Plan 2020-2025. In particular, the Operational Plan 2023-2024 provided for this activity:

| Programs/Services: | 2.a.2.4      | Lease Management  |  |  |
|--------------------|--------------|---|--|--|
| Programs/Services: | 1.a.1.8      | Sports Fields and Grounds Management  |  |  |
| Projects/Actions:  | 2.a.2.4.20.1 | Manage commercial and community leasing arrangements  |  |  |
| Projects/Actions:  | 2.a.2.4.20.2 | Promote competitive leasing opportunities for City property and land through commercial and community use |  |  |
| Projects/Actions:  | 1.a.1.8.21.1 | Manage facility usage agreements at relevant facilities.  |  |  |

#### **RISK MANAGEMENT CONSIDERATIONS**

The level of risk to the City is considered to be as follows:

| Category     | Risk level | Comments   |
|--------------|------------|--|
| Health       | N/A        | Nil  |
| Financial    | Moderate   | A greater degree of uniformity in the determination of lease arrangements and obligations imposed on Tenants across all City Community Facilities. |
| Service      | N/A        | Nil  |
| Interruption |            |  |
| Environment  | N/A        | Nil  |
| Reputation   | Low        | Transparency and fairness as a result of this Policy may improve the City's reputation with Tenants.   |
| Compliance   | Moderate   | The Community Infrastructure team will need to monitor the use of facilities to ensure compliance with the policy                                  |

#### **IMPACT ON CAPACITY**

There is no impact on capacity or resourcing to carry out the Officer's recommendation. The City has a leasing team that coordinates the delivery of leasing agreements.

#### **RELEVANT PRECEDENTS**

Council adopted a previous version of a Community Leasing of Land policy in August 2022 and requested a review in January 2023.

#### **VOTING REQUIREMENTS**

Simple Majority.

#### **OPTIONS:**

#### Option 1

As per Officer's recommendation.

#### Option 2

That Council:

- APPROVES for the purpose of community consultation, the proposed amendments to the Community Leasing of Land Policy (CS-25), the Leasing of Land Operational Guidelines (including the Community Discount Matrix), detailed at Attachments 1, 2 and 3; and
- 2. REQUESTS further changes to Attachments 1, 2 and 3, including:
  - a)
  - b)
  - c)

#### Option 3

That Council ADOPT the amendments to the Community Leasing of Land Policy (CS-25), the Leasing of Land Operational Guidelines (including the Community Discount Matrix), detailed at Attachments 1, 2 and 3.

#### Option 4

That Council:

- 1. DOES NOT APPROVE, for the purpose of community consultation, the proposed amendments to the Community Leasing of Land Policy (CS-25), the Leasing of Land Operational Guidelines (including the Community Discount Matrix), detailed at Attachments 1, 2 and 3; and
- 2. REQUESTS Administration to:
  - a)
  - b)
  - c)

#### CONCLUSION

The Community Leasing of Land policy and associated operational guidelines are required to ensure a standard, transparent and equitable approach to the leasing of City owned and managed property.

### 13 DEVELOPMENT SERVICES

No reports.

#### 14 STRATEGIC PROJECTS & INFRASTRUCTURE

## 14.1 AIRPORT PASSENGER SECURITY SCREENING AND FRONT OF HOUSE SERVICES

File No: TT.415

Responsible Executive Officer: Director Strategic Projects & Infrastructure

Reporting Author: Manager Airport Services

**Date of Report**: 27 September 2023

Applicant/Proponent: Nil

Disclosure of Interest: Nil

Attachment(s): Nil

#### **PURPOSE**

For Council to consider calling tenders to procure aviation security screening and front of house services for the Karratha Airport.

#### OFFICER'S RECOMMENDATION / COUNCIL RESOLUTION

Res No : 155268

MOVED : Cr Waterstrom Muller

SECONDED: Cr Nunn

#### **That Council:**

- 1. ENDORSE the scope of works for the Aviation Security Screening tender including:
  - a) Maintaining security screening of people and baggage during scheduled operating hours which can be amended from time to time; and
  - b) Services for operating security screening points, checked bag security screening system, explosive trace detection, body scanners, screening of unattended items and security sweeps of the terminal.
- 2. CALL tenders to provide Aviation Security Screening services at Karratha Airport for the period of three years (3) with two (2) x one (1) year extension options.
- 3. ENDORSE the following tender evaluation weighting criteria:

| Criteria                    | Weighting |
|-----------------------------|-----------|
| Relevant Airport Experience | 10%       |
| Capacity to Deliver         | 15%       |
| Respondents Resources       | 10%       |
| Price                       | 60%       |

## 4. NOTE that the security services are budget neutral and will be recovered from airline security charges.

CARRIED 10/0

FOR : Cr Scott, Cr Furlong, Cr Gillam, Cr Johannsen, Cr Miller, Cr McNaught, Cr Nunn,

Cr Roots, Cr Simpson, Cr Waterstrom Muller

AGAINST : Nil

#### **BACKGROUND**

Karratha Airport is a regulated security controlled airport, which is classified and required to provide full baggage and passenger screening services. Such a service is regulated through an approved screening agent.

The current service agreement with MSS Security for the provision of Security Screening and Front of House Services, was awarded by Council at its meeting in May 2019 and is due to expire on 30 June 2024. The contract was for an initial term of three (3) years with two (2) x one (1) year extension option periods. All options have now been exercised.

#### DISCUSSION

The alternate to contracting security service is to directly employ staff to provide the services. in-house. This approach does not provide any tangible security outcomes or financial benefits to the City as in-house processing is likely to:

- Reduce the competitive pricing opportunity (economies of scale purchase).
- Increase staff resourcing pressure and timeframe to delivery.
- Potentially reduce reliability and compliance with regulations; and
- Increase management, training and regulatory costs.

The service also requires a high level of specialised manpower with specialised training which is not available with the City. Security screening is not a core business for the airport and there is no financial benefit to be gained by the City, as the screening service costs are budget neutral and recovered through passenger security charges.

If supported, the scope of works proposed in the tender includes:

- Maintaining security screening of people and baggage during scheduled operating hours which can be amended from time to time.
- Provision of services for operating security screening points, checked bag security screening system, explosive trace detection, body scanners, screening of unattended items and security sweeps of the terminal; and
- Manage and control of vehicular and pedestrian traffic flow at kerbside, in front of terminal and in airport's carparks.

Additions to the Standard Service Contract will include:

- Key Performance Indicators (KPIs) which will include System Tests conducted by the Department of Home Affairs, staffing levels, screening accuracy and compliance with regulations; and
- Financial penalties, Performance Improvement Plans (PIP) and termination clause for non-performance.

Officers propose replicating the previous contract's duration, starting with an initial three-year term with two one-year extensions.

#### **LEVEL OF SIGNIFICANCE**

In accordance with Council Policy CG-8 Significant Decision Making Policy, this matter is considered to be of high significance in terms of economic and functional ability for the Council to maintain the airports operational capability.

#### STATUTORY IMPLICATIONS

In terms of the *Aviation Transport Security Act 2004*, Karratha Airport is classified as a Security Controlled airport. Under Section 16(2) of this Act, the City of Karratha as owner/operator of Karratha Airport, has a Transport Security Plan (TSP) aimed at ensuring the security integrity of the aviation network at Karratha Airport. Our TSP will be resubmitted to Home Affairs to reflect changes to these screening arrangements at Karratha Airport.

#### COUNCILLOR/OFFICER CONSULTATION

No Councillor or Officer consultation is required.

#### **COMMUNITY CONSULTATION**

No community consultation is required.

#### **POLICY IMPLICATIONS**

The proposal is in accordance with Council's CG 12 Purchasing Policy and CG11 – Regional Price Preference is applicable to this matter.

The scope of works proposed is based on legislative requirements in respect to managing a security controlled airport.

The tender criteria proposed is based largely on costs, compliance, capability and resources to deliver the services, with the following weighting for the selection evaluation:

| Criteria                    | Weighting |
|-----------------------------|-----------|
| Relevant Airport Experience | 15%       |
| Capacity to Deliver         | 15%       |
| Respondents Resources       | 10%       |
| Price                       | 60%       |

#### FINANCIAL IMPLICATIONS

Tender costs are expected to be budgeted in the 2024/25 financial year. Screening costs are budget neutral and will be recovered from the airlines through Fees and Charges, once approved by Council. Recovery of these costs are standard practice across all airports. The airlines will ultimately on charge the costs to the passenger. In the 2023/24 financial year, the City anticipates spending \$2.2m for screening costs associated with the current contract.

#### STRATEGIC IMPLICATIONS

This item is relevant to the Council's approved Strategic Community Plan 2020-2030 and the Corporate Business Plan 2020-2025. In particular, the Operational Plan 2023-2024 provided for this activity:

Programs/Services: 1.a.1.4 Airport Facility Management

#### **RISK MANAGEMENT CONSIDERATIONS**

The level of risk to the City is considered to be as follows:

| Category             | Risk level | Comments   |  |
|----------------------|------------|--|--|
| Health               | N/A        | Nil  |  |
| Financial            | Low        | Screening costs are budget neutral and will be recovered from airline charges.   |  |
| Service Interruption | Extreme    | Lack of security screening services will shut down all passenger and airline operations at the airport.  |  |
| Environment          | N/A        | Nil  |  |
| Reputation           | High       | Closure of the airport terminal due to unavailability of security services will have a high reputational risk for the City.  |  |
| Compliance           | Low        | Conducting a tender process to contract an airport security screening provider is expected to ensure security integrity of the aviation network at Karratha Airport. |  |

#### **IMPACT ON CAPACITY**

There is no impact on capacity or resourcing to carry out the Officer's recommendation. The contract will be managed in-house by the Airport team.

#### **RELEVANT PRECEDENTS**

The current service agreement with MSS Security for the provision of Security Screening and Front of House Services, as awarded by Council at its May 2019 meeting is due to expire on 30 June 2024.

Previously in June 2014, the Council had also awarded the contract to MSS Security which expired in June 2019.

#### **VOTING REQUIREMENTS**

Simple Majority.

#### **OPTIONS:**

#### Option 1

As per Officer's recommendation.

#### Option 2

That Council by SIMPLE Majority pursuant to Section 3.57 of the *Local Government Act 1995* NOT CALL tenders for the Airport Security Screening Services at this time.

#### CONCLUSION

In terms of the *Aviation Transport Security Act 2004*, Karratha Airport is classified as a Security Controlled airport and to maintain the classification having security screening at the airport is mandatory.

With the current security screening and front of house services contract due to expire at the end of June 2024, Officers recommend the City manage and commence a new tender process to procure Aviation Security Screening and Front of House Services at Karratha Airport.

#### 14.2 AMENITY TREE PRUNING - TENDER OUTCOME

File No: CM.577

Responsible Executive Officer: Director Strategic Projects & Infrastructure

**Reporting Author:** Parks & Gardens Coordinator

**Date of Report:** 27 September 2023

Applicant/Proponent: Nil

Disclosure of Interest: Nil

**Attachment(s):** Confidential – Tender Evaluation Report

#### **PURPOSE**

For Council to consider the tender for the Amenity Tree Pruning Tender, Number RFT12-22/23.

#### OFFICER'S RECOMMENDATION / COUNCIL RESOLUTION

Res No : 155269 MOVED : Cr Simpson SECONDED : Cr Roots

#### **That Council:**

- 1. ACCEPT the tender submitted by Lewright Pty Ltd t/a North West Tree Services Pilbara (ABN 51 659 703 787) as the preferred tenderer subject to any satisfactory contract negotiations and resultant amendments;
- 2. EXECUTE a contract with Lewright Pty Ltd t/a North West Tree Services Pilbara (ABN 51 659 703 787) for the delivery of Amenity Tree Pruning Services SUBJECT to any further variations of a minor nature.

CARRIED 10/0

FOR : Cr Scott, Cr Furlong, Cr Gillam, Cr Johannsen, Cr Miller, Cr McNaught, Cr Nunn,

Cr Roots, Cr Simpson, Cr Waterstrom Muller

AGAINST : Nil

#### **BACKGROUND**

The City historically contracts out Amenity Tree pruning works. The current contract for these services was awarded under RFT 01-18/19 which commenced on 30 November 2018 for a period of three (3) years with two (2) x one (1) year extensions, the current contract expires on 30 November 2023. The current contractor for this service assists with high-risk tree works, supplements our internal workforce throughout periods of high demand and completes pre cyclone season tree pruning to ensure trees are as healthy as possible to survive a cyclone.

A new tender was called for a competent and experienced Contractor to provide tree pruning services in parks, gardens, residential and open spaces throughout all towns within the City of Karratha boundaries. The services to be provided consist of set services on a regular

basis as well as additional services on an as required basis. These include, but are not limited to:

- a) Reactive tree maintenance generated through internal works and public requests
- b) Programmed maintenance generated through project works and precinct area maintenance
- c) Tree pruning
- d) Tree removal
- e) Stump grinding and root grinding
- f) Pollarding
- g) Supply and installation of tree root barriers
- h) Supply and installation of mulch
- i) Basal bark/pesticide treatment
- j) Tree and/or soil termite treatment
- k) Provision of Arborist reports on health and structure of a tree for integrity, and soundness
- I) Provision of afterhours and emergency resources, as requested
- m) Maintenance and provision of work records
- Provide maintenance and removal of trees along power lines to maintain adequate clearances between the power lines and tree branches under normal and adverse weather conditions as per Horizon Power standards

The tender was invited under CEO's delegation and advertised on 2 August 2023 and closed 30 August 2023.

Two (2) tenders were received by the closing date:

- North West Tree Services Pilbara
- Norcape Tree and Contracting Services

The tenders were evaluated by a three (3) person panel comprising of:

- Manager Asset Maintenance
- Parks & Gardens Coordinator
- Parks & Gardens Maintenance Supervisor

The tenders were first assessed for compliance with the tender documents. The tenders were then assessed against the weighted qualitative criteria.

The criteria and associated weightings were as follows:

| Criteria            | Weighting |
|---------------------|-----------|
| Relevant Experience | 20%       |
| Methodology         | 10%       |
| Capacity to Deliver | 20%       |
| Price               | 50%       |

The Regional Price Preference Policy applied to one (1) local tenderer.

A copy of the Evaluation Report is contained within the confidential section of the Minutes.

The Director Strategic Projects & Infrastructure and the Chief Executive Officer have endorsed the recommendation.

#### LEVEL OF SIGNIFICANCE

In accordance with Council policy CG-8 Significant Decision Making policy, this matter is considered to be of low significance in terms of economic and environmental issues.

#### STATUTORY IMPLICATIONS

Tenders were called in accordance with Section 3.57 of the *Local Government Act 1995* and associated regulations.

#### **COUNCILLOR/OFFICER CONSULTATION**

No Councillor or Officer consultation is required.

#### **COMMUNITY CONSULTATION**

No community consultation is required.

#### **POLICY IMPLICATIONS**

Council Policies CG12 – Purchasing and CG11 – Regional Price Preference is applicable to this matter.

#### FINANCIAL IMPLICATIONS

The contract value for Amenity Tree Pruning is estimated at \$1,000,000 excl GST over a five year term.

The contract consideration for the term is within Council's Budget allowances, however, there is potential for severe weather systems that could increase the total contract spend to make safe, tidy up and improve tree health.

#### STRATEGIC IMPLICATIONS

This item is relevant to the Council's approved Strategic Community Plan 2020-2030 and the Corporate Business Plan 2020-2025. In particular, the Operational Plan 2023-2024 provided for this activity:

| Programs/Services:<br>Projects/Actions: | 1.a.1.2<br>1.a.1.2.21.2 | Parks and Gardens Maintenance<br>Implement the Streetscapes and Verges<br>Maintenance Program                          |
|---|-------------------------|--|
| Programs/Services:<br>Projects/Actions: | 1.a.2.2<br>1.a.2.2.20.1 | Parks and Gardens<br>Implement Street Tree Planting as per<br>Street Tree Strategy                                     |
| Programs/Services:<br>Projects/Actions: | 1.d.1.4<br>1.d.1.4.21.1 | Cyclone and Bushfire Inspection Program<br>Undertake seasonal bushfire and cyclone<br>inspections within all townsites |

#### **RISK MANAGEMENT CONSIDERATIONS**

The level of risk to the City is considered to be as follows:

| Category                | Risk level | Comments  |
|-------------------------|------------|---|
| Health                  | Low        | Promotion and retention of a healthy tree canopy poses great health benefits to City residents and improper tree management techniques can compromise this. |
| Financial               | Low        | Potential for overall contract value to increase due to unpredictable severe weather events over the length of the contract                                 |
| Service<br>Interruption | N/A        | Nil   |
| Environment             | Low        | Protects street trees and ensures their survival rate in severe weather in accordance with the internal Street Tree Strategy                                |
| Reputation              | Low        | Failure to update and maintain the City maintained street trees may result in increased public complaints to the City                                       |
| Compliance              | Low        | All works are to be undertaken in accordance with relevant OSH provisions, standards, legislation, and best industry practice                               |

#### **IMPACT ON CAPACITY**

There is no impact on capacity or resourcing to carry out the Officer's recommendation. The contract will be managed by the City's Asset Maintenance Department.

#### RELEVANT PRECEDENTS

There are no relevant precedents related to this matter.

#### **VOTING REQUIREMENTS**

Simple Majority.

#### **OPTIONS:**

#### Option 1

As per Officer's recommendation.

#### Option 2

That Council ACCEPT the tender submitted by the alternate supplier as the preferred tendered for the Amenity Tree Pruning tender subject to any satisfactory contract negotiations and resultant amendments

#### Option 3

That Council:

That Council REJECT all tenders for Amenity Tree Pruning under RFT12-22/23 and READVERTISE the tender.

#### CONCLUSION

The Evaluation Panel believes the preferred tenderer has the capacity to deliver the works to the standard expected by the City, has proven capability and capacity within their organisation and provides the most advantageous outcome for the contract.

Considering the prices submitted, and to effectively maintain the current level of service across all towns within the City of Karratha's purview, it is the Officer's recommendation that the tender is awarded to the preferred Contractor.

#### 15 ITEMS FOR INFORMATION ONLY

Responsible Officer: Chief Executive Officer

**Reporting Author:** Minute Secretary

Disclosure of Interest: Nil

#### **PURPOSE**

To advise Council of the information items for September 2023.

#### **VOTING REQUIREMENTS**

Simple Majority.

#### OFFICER'S RECOMMENDATION / COUNCIL RESOLUTION

Res No : 155270 MOVED : Cr Simpson SECONDED : Cr Nunn

That Council NOTE the following information items:

15.1 Community Experience update

15.2 Development Services update

15.3 Record of Tender

CARRIED 10/0

FOR : Cr Scott, Cr Furlong, Cr Gillam, Cr Johannsen, Cr Miller, Cr McNaught, Cr Nunn,

Cr Roots, Cr Simpson, Cr Waterstrom Muller

AGAINST: Nil

#### 15.1 COMMUNITY EXPERIENCE UPDATE

File No: CS.23

Responsible Executive Officer: Director Community Experience

**Reporting Author:** Manager Community Facilities

**Date of Report:** 4 October 2023

Applicant/Proponent: Nil

Disclosure of Interest: Nil

Attachment(s) Nil

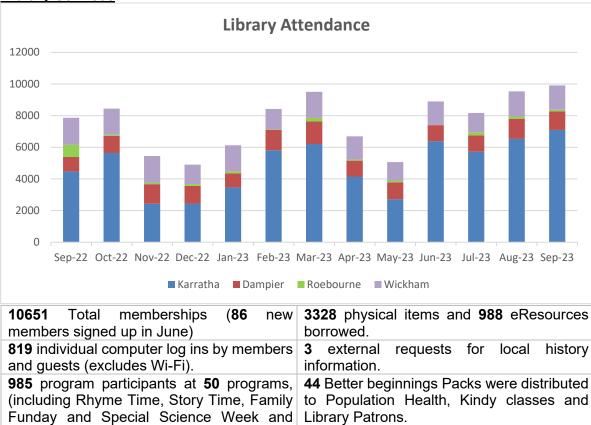
#### **PURPOSE**

To provide Council with a Community Services update for September 2023.

#### **Community Facility Attendance Summary**

| Facility Attendance                | Sep<br>2022 | Sep<br>2023 | %     |
|------------------------------------|-------------|-------------|-------|
| The Youth Shed                     | 601         | 940         | ↑56%  |
| The Base                           | 691         | 1411        | ↑104% |
| Total Library                      | 7871        | 9907        | ↑26%  |
| Karratha Leisure plex              | 41654       | 47096       | ↑13%  |
| Wickham Recreation Precinct        | 3334        | 4418        | ↑33%  |
| Roebourne Aquatic Centre           | Closed      | 359         | -     |
| Red Earth Arts Precinct            | 4722        | 5505        | ↑17%  |
| Indoor Play Centre                 | 1783        | 2499        | ↑40%  |
| Community Liveability Programs     | Sep<br>2022 | Sep<br>2023 | %     |
| Security Subsidy Scheme properties | 16          | 13          | ↓19%  |
| Meet the Street parties            | 1           | 0           | ↓100% |

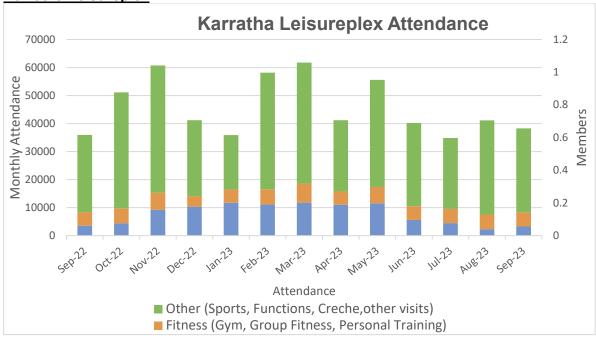




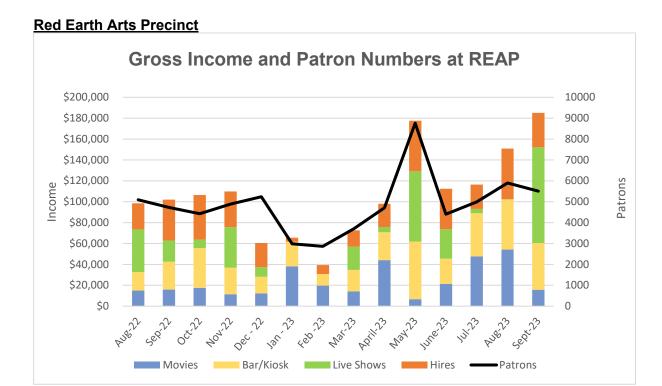
**916** Technical enquiries (including assistance with Computers, Wifi, Printing and Scanning) Roebourne Library has reopened within limited operating hours (six hours per week compared with 50 hours per week under the former caretaking agreement)

#### Karratha Leisureplex

Book Week Programs)



Total increase of 13% and 47096 visits during September. Strong membership growth with 243 more members that last year. Aquatic numbers are strong despite shade issues. No significant drop in attendance is noticed as yet.



#### **Red Earth Arts Precinct:**

REAP is showcasing strong performance and growth in various areas of our venue. In September 2023 the total revenue reached an impressive \$185,116.

**Movies**: Movie sales for this September remained consistent with last, with an average of 49 patrons per sessions across 23 movies, compared with 42 patrons last year per session. The town has been noticeably quiet, likely due to many families being away on holiday and country week events in Perth and Broome.

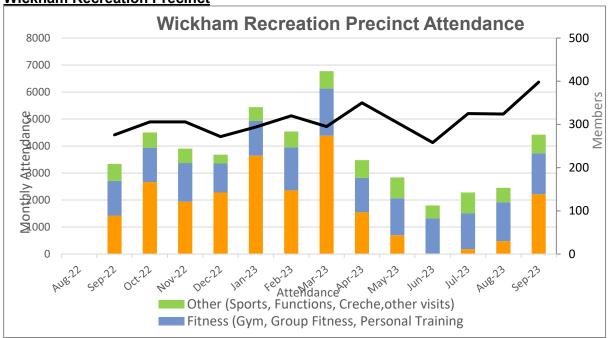
**Bar/Kiosk:** We saw an increase of 67% in bar/kiosk sales, with revenues reaching \$44,727 in August 2023. This growth can be attributed to some large-scale venue hires for the Draphy and WASO live show, Karratha Ballet's yearly performance, Legally Blonde – KSHS musical and the Rio Tinto service dinner.

**Live Shows:** Live shows contributed \$91,618 to our revenue, up 348% on last September. This was on the back of two sell out shows for Draphy and WASO in early September, followed by two shows for Karratha Ballet's Alice in Wonderland (with the highest number of tickets sold for this academy in the past 5 years of their performances). Our final education live show for the year JUST performed to large numbers to the public but school show attendance was down by 50%. Schools had too much on their calendars to be able to attend at this time.

**Hires:** Venue hire revenue experienced a slight decrease of 15% in September 2023, amounting to \$32,976. This was down to venue availability as we had many enquiries but were unable to accommodate with the theatre and studio rooms unavailable due to live shows bump in and bump out and community/school groups using spaces for extra rehearsals. We did however have 17 corporate venue hires in September compared with 12 from 2022.

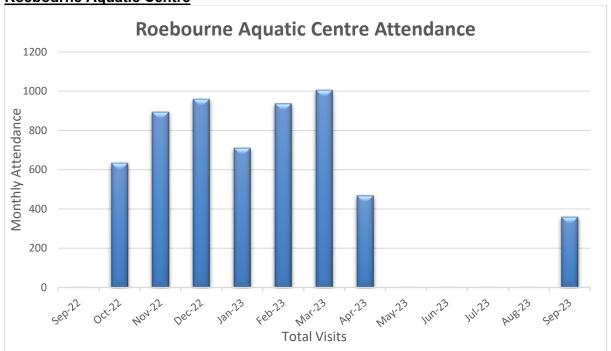
**Patrons:** An increase in patrons, up by 16% with a count of 5,505 in September 2023. In conclusion, the financial performance of our venue showed a positive trend in September 2023. This improvement can be largely attributed to notable events such as Draphy WASO, Karratha Ballet, KSHS musical and various corporate events that took place during the bustling month of September.

### **Wickham Recreation Precinct**

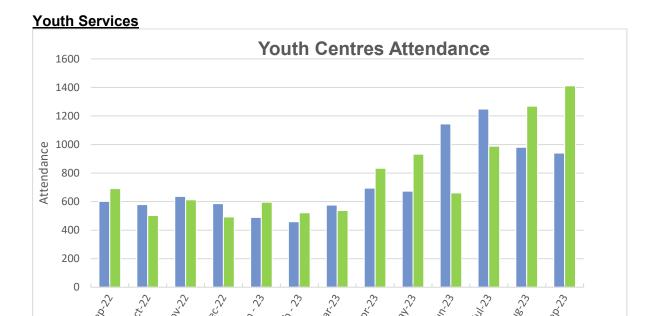


Total increase of 33% for Wickham Rec Precinct for September. Influenced by Summer Opening Pool Party with 240 participants on the day, availability of instructors and an increase in personal trainer sessions. Also, strong attendance in the school holiday programme with Rio Funding allowing for the doubling of sessions available.





RAC did not open until October last year due to the timing of the school holidays.



#### The Base and Youth Shed:

The Base has always been consistent in attendance. Although it is the school holidays, many of our kids still make their way down to Base to engage and enjoy the School Holiday Programs. It is worth noting that The Base has seen an increase in the confidence of parents allowing their children to stay almost to closing time on most days over the past months. Great engagement all around.

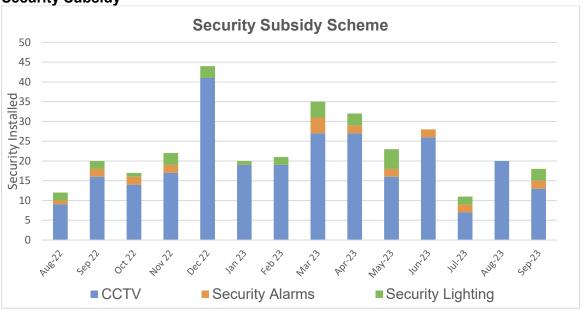
The Youth Shed attendance numbers are still at a steady high although we have seen a decrease in regular attendance due to families leaving town, the warmer weather and closure due to staff shortages. Term programming and school holiday programming have brought new faces to the Youth Shed again.

#### **Indoor Play Centre:** Indoor Play Centre Income and Attendance \$40,000 3500 \$35,000 3000 \$30,000 2500 \$25,000 2000 \$20,000 1500 \$15,000 1000 \$10,000 500 \$5,000 ŚΟ 0 Mar.23

Attendance is up from last September by 38%. Quite a warm September and School Holidays started last week of the month.

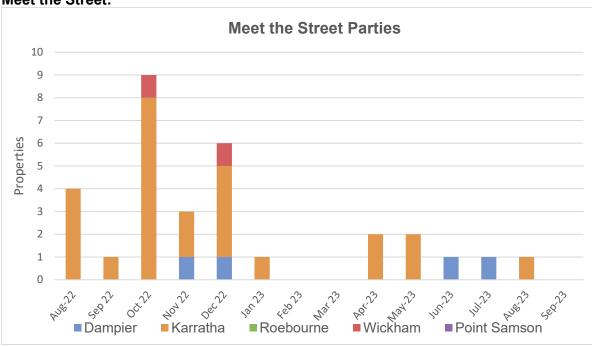
#### **Liveability**

#### **Security Subsidy**



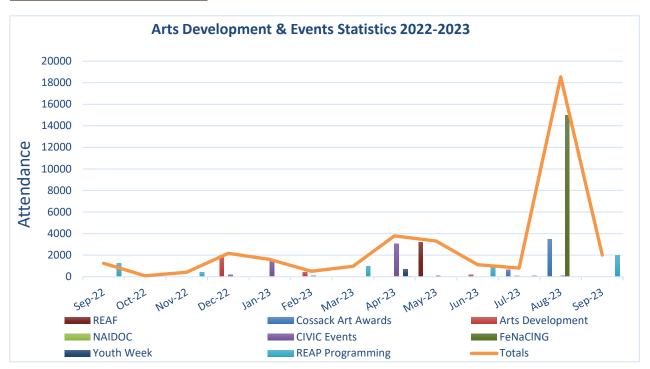
13 application this month, which is a bit less than this time last year. Still a well-used initiative.

#### **Meet the Street:**



No Meet the Street parties this month. Still not very much uptake. Working with Comms on a re-fresh of the marketing and new promotion video, filming is planned to take place in November 2023 in cooperation with Pitter Pat and more.

#### **Arts Development & Events:**



WASO/Drapht concerts were very well attended with the REAP theatre almost at capacity for both shows. 421 and 425 attendees for a venue that holds 478 people. The Tura performance at the Quarter was also well received with approximately 150 attending. The associated WA Museum display, also at the Quarter, was very popular with approximately 350 people attending.

#### 15.2 DEVELOPMENT SERVICES UPDATE

File No: DB.32

Responsible Executive Officer: Director Development Services

**Reporting Author:** Statutory Planning Coordinator

Date of Report: 4 October 2023

Disclosure of Interest: Nil

Attachment(s) List of current decisions subject of State Administrative

Tribunal Review and List of current Joint Development

**Assessment Panel applications** 

#### **PURPOSE**

To provide information relating to current State Administrative Tribunal (SAT) Reviews and development applications to be determined by the Joint Development Assessment Panel (JDAP).

This information is provided to keep Council informed of major development applications within the City of Karratha that will be determined by the JDAP rather than the City, and decisions made under planning legislation within the City that are being challenged in SAT.

These matters may also be of interest to members of the local community. The attached summaries also make information publicly available on major development applications and decisions that are being challenged.

#### As of 4 October 2023

| APPLICATION (Name, No., City File Reference &/or JDAP File Reference)   | APPLICANT  | PROPERTY   | DATE FOR<br>SAT REVIEW /<br>APPLICATION<br>LODGED | STATUS   | RESPONSIBLE<br>OFFICER               | DATE<br>CLOSED /<br>COMPLETED |
|---|--|--|---|--|--------------------------------------|-------------------------------|
| SAT   | •  | •  |   |  |                                      |                               |
| Nil   |  |  |   |  |                                      |                               |
| JDAP  |  |  | 1   | ,  |                                      |                               |
| DA23-003 DAP/23/02422  Construction of Solar PV Farm (Renewable Energy Facility) and Ancillary Infrastructure | Rowe Group<br>on behalf of<br>Woodside<br>Energy Ltd | Lot 1502<br>North West<br>Coastal<br>Highway,<br>MAITLAND<br>WA 6714 | 25/01/2023  | <ul> <li>Extension of Time Request (EOTR) approved by JDAP for the RAR to be provided to the JDAP by 30 November 2023.</li> <li>EOTR sought and granted as the proposal is still being determined by the EPA under Section 38G(1)(b) of the <i>Environmental Protection Act 1986</i>. The assessment under this act prevents the development application being determined by the JDAP until a statement is published under the Act by the relevant minister.</li> <li>The EPA has finalised its report and recommendation on the proposal on 13 September 2023, with this being sent to the Minister for Environment for final approval.</li> <li>The appeals period for the proposal close 4 October 2023 with a Ministerial Statement (approval) likely in the coming weeks.</li> <li>Once the Ministerial Statement has been released, the City is aiming to have its Responsible Authority Report (RAR) to the Regional Joint Development Assessment Panel (JDAP) for consideration within 2-3 weeks of the Ministerial Statement being released.</li> </ul> | Statutory<br>Planning<br>Coordinator | N/A                           |

#### 15.3 RECORD OF TENDER OUTCOME UNDER DELEGATION

**File No:** CM.583; CM.557

Responsible Executive Officer: Director Strategic Projects and Infrastructure

**Reporting Author:** Project Administration Supervisor

**Date of Report:** 21 September 2023

Disclosure of Interest: Nil

Attachment(s) Nil

#### **PURPOSE**

To inform Council of the outcome of tenders that have been determined under delegation since the last Ordinary Council Meeting.

#### **BACKGROUND**

Under Delegation 1.1 'Tenders & Expressions of Interest', the Chief Executive Officer (CEO) is able to award a tender where the consideration does not exceed \$500,000 and Directors \$250,000 (excluding GST) on the provision there is an approved budget.

Alternatively, under section 5.42 of the *Local Government Act* 1995, Council may specifically delegate to the CEO the authority to award a particular tender up to a specific value limit.

Policy CG-12 'Purchasing Policy' requires that on each occasion a tender is determined under delegated authority a report is to be provided to Council at its next ordinary meeting that provides the information as detailed below:

| Tender No:                        | RFT02-23/24   | Project Budget: | \$350,000 excluding GST |  |  |
|-----------------------------------|---|-----------------|-------------------------|--|--|
| Tender Title:                     | Central Business District Bus Shelters  |                 |                         |  |  |
| State-wide Advertising Commenced: | 2/08/2023   | 1/09/2023       |                         |  |  |
| Scope of Works:                   | Design and construct two (2) bus shelters at existing stops within the central business district located at the Karratha Health Campus and Karratha City Shopping Centre. |                 |                         |  |  |
|                                   | Price   | 60%             |                         |  |  |
|                                   | Relevant Experience   | 10%             |                         |  |  |
| Selection Criteria:               | Capacity to Deliver   | 10%             |                         |  |  |
|                                   | Methodology   | 20%             |                         |  |  |
| Submissions Received:             | Pilbara Building Company Pty Ltd Trasan Contracting Pty Ltd   |                 |                         |  |  |
| Tender Awarded:                   | ⊠ Yes □ No  | 19/09/2023      |                         |  |  |
| Tender Awarded to:                | Trasan Contracting Pty Ltd  |                 |                         |  |  |
| Contract Value:                   | \$284,683.54 excluding GST  |                 |                         |  |  |
| Contract Term:                    | Six (6) months Contract Options: N/A  |                 |                         |  |  |

# 16 MOTIONS OF WHICH PREVIOUS NOTICE HAS BEEN GIVEN

None

# 17 QUESTIONS BY MEMBERS OF WHICH DUE NOTICE HAS BEEN GIVEN

None

# 18 URGENT BUSINESS APPROVED BY THE PERSON PRESIDING OR BY DECISION

None

#### 19 MATTERS BEHIND CLOSED DOORS

In accordance with Section 5.23 (2) (e) (iii) of the *Local Government Act 1995*, that Council move in camera to discuss item:

ATTACHMENT TO ITEM 11.4 AUDIT AND ORGANISATIONAL RISK COMMITTEE – 11 SEPTEMBER 2023 - CONFIDENTIAL FINANCIAL MANAGEMENT SERVICES REVIEW REPORT, AND CONFIDENTIAL INTERNAL AUDIT – CORPORATE CREDIT CARDS

ATTACHMENT TO ITEM 14.2 AMENITY TREE PRUNING - TENDER OUTCOME - CONFIDENTIAL - TENDER EVALUATION REPORT

These matters if disclosed would reveal information about the business, professional, commercial or financial affairs of a person.

#### 20 CLOSURE & DATE OF NEXT MEETING

The meeting closed at 6.56pm.

The next meeting is to be held on Monday, 20 November 2023 at 6pm at Council Chambers - Welcome Road, Karratha.